

# County Employees Retirement System (CERS)

Actuarial Valuation Report  
as of June 30, 2024





November 4, 2024

Board of Trustees  
County Employees Retirement System  
Perimeter Park West  
1260 Louisville Road  
Frankfort, KY 40601

**Subject: Actuarial Valuation as of June 30, 2024**

Dear Trustees of the Board:

This report describes the current actuarial condition of the County Employees Retirement System (CERS) and provides the actuarially determined employer contribution rates for fiscal year ending June 30, 2026. In addition, the report analyzes changes in CERS's financial condition and provides various summaries of the data.

#### **EXECUTIVE SUMMARY OF VALUATION RESULTS**

The first page of the executive summary provides a table with a comparison of the valuation results from 2023 to 2024. Fund investments earned 11% in Fiscal Year 2024, with returns varying by funds which resulted in \$841 million (\$584 million pension and \$257 million insurance) more in assets than expected at the beginning of the year.

Retirement fund liabilities were \$284 million larger than expected for both retirement funds combined, primarily attributable to salary increases for individual member being greater than expected. There was also a net \$254 million liability loss for the insurance funds primarily due to higher than expected Medicare premiums for 2025.

The contribution rate decreased by 1.09% of pay to 18.62% of pay for the non-hazardous fund and decreased by 2.88% of pay to 35.73% for the Hazardous fund, with the decrease in the contribution rate being mostly due to the larger than assumed increase in membership payroll.

The following table provides the projected contributions for the non-hazardous and hazardous fund for the next 30 years (retirement + insurance), as well as the unfunded actuarial accrued liability and funded ratio for each retirement fund (excluding insurance). The projections assume that all actuarial assumptions are realized and the full actuarially determined contributions are made each future year.

**Table 1. Projected Contributions, Unfunded Liability, and Funded Ratio  
(\$ in Millions)**

	Fiscal Year Beginning July 1,				
	2024 Year 1	2028 Year 5	2033 Year 10	2043 Year 20	2053 Year 30
<b>CERS Non-Hazardous</b>					
Employer Contribution	19.71%	17.32%	16.70%	18.51%	4.16%
Unfunded Liability – Pension Only	\$6,564	\$5,965	\$5,607	\$3,572	\$0
Funded Ratio – Pension Only	58%	65%	69%	83%	100%
<b>CERS Hazardous</b>					
Employer Contribution Rate	38.61%	32.08%	30.67%	34.57%	7.64%
Unfunded Liability – Pension Only	\$2,790	\$2,545	\$2,359	\$1,414	\$0
Funded Ratio – Pension Only	54%	62%	69%	86%	100%

The employer contribution is determined in accordance with Section 78.635 of Kentucky Statute. As specified by the Statute, the employer contribution is comprised of a normal cost contribution and an actuarial accrued liability contribution. The actuarial accrued liability contribution is calculated by amortizing the unfunded accrued liability as of June 30, 2019 over a closed 30-year amortization period (25 years remaining as of June 30, 2024). Gains and losses incurring in years after June 30, 2019 are amortized as separate closed 20-year amortization bases.

If the contributions made are equal to the Actuarially Determined Contribution (ADC), and if all actuarial assumptions are met, there will not be an unfunded accrued liability at the end of the 25-year period remaining from the original closed 30-year amortization base (i.e. as of June 30, 2049). Accordingly, the ADC under the funding policy can be considered a “Reasonable Actuarially Determined Contribution” as required by the Actuarial Standards of Practice.

**FINANCING OBJECTIVES AND FUNDING POLICY**

Separate reports are issued with regard to valuation results determined in accordance with Governmental Accounting Standards Board (GASB) Statements 67, 68, 74 and 75. Results of this report should not be used for any other purpose without consultation with the undersigned. Valuations are prepared annually as of June 30, the first day of the plan year for CERS. This report was prepared at the request of the Board of Trustees of the County Employees Retirement System (Board) and is intended for use by the Kentucky Public Pensions Authority (KPPA) staff and those designated or approved by the Board.



House Bill 362 passed during the 2018 legislative session and limited the increases to the employer contribution rates to 12% over the prior fiscal year through June 30, 2028. This legislation does not impact the contribution rates calculated in this actuarial valuation. The recommended certified contribution rates are equal to the actuarially determined rates.

#### **ASSUMPTIONS AND METHODS**

The Board of Trustees, in consultation with the actuary, sets the actuarial assumptions and methods used in the actuarial valuation. Except where noted in this report, the assumptions used in this actuarial valuation are based on an experience study conducted with experience through June 30, 2022, adopted by the Board of Trustees on May 9, 2023.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can, and almost certainly will, differ as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rate, and funding periods. The actuarial calculations are intended to provide information for rational decision making.

#### **BENEFIT PROVISIONS AND DATA**

The benefit provisions reflected in these valuations are those which were in effect on June 30, 2024. There were no material benefit provision changes since the prior valuation. Member data for retired, active and inactive members was supplied as of June 30, 2024, by KPPA staff. The staff also supplied asset information as of June 30, 2024. We did not audit this data, but we did apply a number of tests to the data, and we concluded that it was reasonable and consistent with the prior year's data. GRS is not responsible for the accuracy or completeness of the information provided to us by KPPA.

#### **CERTIFICATION**

We certify that the information presented herein is accurate and fairly portrays the actuarial position of CERS as of June 30, 2024.

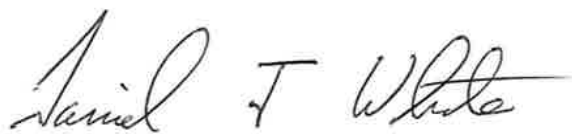
All of our work conforms with generally accepted actuarial principles and practices, and is in conformity with the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion, our calculations also comply with the requirements of Kentucky Code of Laws and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board.



To the best of our knowledge, this report is complete and accurate and is in accordance with generally recognized actuarial practices and methods. Mr. White and Ms. Shaw are Enrolled Actuaries. All three of the undersigned are members of the American Academy of Actuaries and meet all of the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. In addition, all three are independent of KPPA and are experienced in performing valuations for large public retirement systems. This communication shall not be construed to provide tax advice, legal advice or investment advice.

Sincerely,

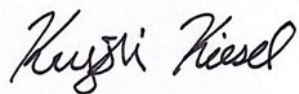
**Gabriel, Roeder, Smith & Company**



Daniel J. White, FSA, EA, MAAA  
Senior Consultant



Janie Shaw, ASA, EA, MAAA  
Consultant



Krysti Kiesel, ASA, MAAA  
Consultant

# Table of Contents

	<u>Page</u>
<b>Section 1</b> Executive Summary.....	2
<b>Section 2</b> Discussion.....	7
<b>Section 3</b> Actuarial Tables.....	16
<b>Section 4</b> Amortization Bases .....	40
<b>Section 5</b> Membership Information .....	43
<b>Section 6</b> Assessment and Disclosure of Risk .....	56
<b>Appendix A</b> Actuarial Assumptions and Methods.....	61
<b>Appendix B</b> Benefit Provisions .....	73
<b>Appendix C</b> Glossary.....	88



# SECTION 1

---

## EXECUTIVE SUMMARY

**Summary of Principal Results**  
(Dollar amounts expressed in thousands)

	Non-Hazardous		Hazardous		Total	
	June 30, 2024	June 30, 2023	June 30, 2024	June 30, 2023	June 30, 2024	June 30, 2023
<b>Actuarially Determined Contribution:</b>						
Retirement	18.62%	19.71%	34.00%	36.49%		
Insurance	<u>0.00%</u>	<u>0.00%</u>	<u>1.73%</u>	<u>2.12%</u>		
Total	18.62%	19.71%	35.73%	38.61%	N/A	N/A
<b>Contribution Rate for Next Fiscal Year<sup>1</sup></b>	18.62%	19.71%	35.73%	38.61%		
<b>Assets:</b>						
Retirement						
• Actuarial value (AVAR)	\$9,211,735	\$8,585,073	\$3,279,623	\$3,008,147	\$12,491,358	\$11,593,220
• Market value (MVAR)	\$9,596,244	\$8,672,597	\$3,416,897	\$3,035,192	\$13,013,141	\$11,707,789
• Ratio of actuarial to market value of assets	96.0%	99.0%	96.0%	99.1%	96.0%	99.0%
Insurance						
• Actuarial value (AVAI)	\$3,549,422	\$3,366,332	\$1,676,141	\$1,615,349	\$5,225,563	\$4,981,681
• Market value (MVAI)	\$3,707,277	\$3,398,375	\$1,752,366	\$1,634,192	\$5,459,643	\$5,032,567
• Ratio of actuarial to market value of assets	95.7%	99.1%	95.7%	98.8%	95.7%	99.0%
<b>Funded Status:</b>						
Retirement						
• Actuarial accrued liability	\$15,776,491	\$15,296,429	\$6,070,201	\$5,849,995	\$21,846,692	\$21,146,424
• Unfunded accrued liability on AVAR	\$6,564,756	\$6,711,356	\$2,790,578	\$2,841,848	\$9,355,334	\$9,553,204
• Funded ratio on AVAR	58.4%	56.1%	54.0%	51.4%	57.2%	54.8%
• Unfunded accrued liability on MVAR	\$6,180,247	\$6,623,832	\$2,653,304	\$2,814,803	\$8,833,551	\$9,438,635
• Funded ratio on MVAR	60.8%	56.7%	56.3%	51.9%	59.6%	55.4%
Insurance						
• Actuarial accrued liability	\$2,901,345	\$2,560,387	\$1,668,057	\$1,604,146	\$4,569,402	\$4,164,533
• Unfunded accrued liability on AVAI	(\$648,077)	(\$805,945)	(\$8,084)	(\$11,203)	(\$656,161)	(\$817,148)
• Funded ratio on AVAI	122.3%	131.5%	100.5%	100.7%	114.4%	119.6%
• Unfunded accrued liability on MVAI	(\$805,932)	(\$837,988)	(\$84,309)	(\$30,046)	(\$890,241)	(\$868,034)
• Funded ratio on MVAI	127.8%	132.7%	105.1%	101.9%	119.5%	120.8%
<b>Membership:</b>						
• Number of						
- Active Members	80,440	78,810	9,678	9,205	90,118	88,015
- Retirees and Beneficiaries	72,385	70,932	11,853	11,603	84,238	82,535
- Inactive Members	<u>115,789</u>	<u>111,086</u>	<u>4,418</u>	<u>4,287</u>	<u>120,207</u>	<u>115,373</u>
- Total	268,614	260,828	25,949	25,095	294,563	285,923
• Projected payroll of active members	\$3,137,814	\$2,898,813	\$743,133	\$677,988	\$3,880,947	\$3,576,801
• Average salary of active members	\$39,008	\$36,782	\$76,786	\$73,654	\$43,065	\$40,639

<sup>1</sup> Contribution rates calculated with the June 30, 2024 valuation (June 30, 2023 valuation) are effective for fiscal year ending June 30, 2026 (June 30, 2025).



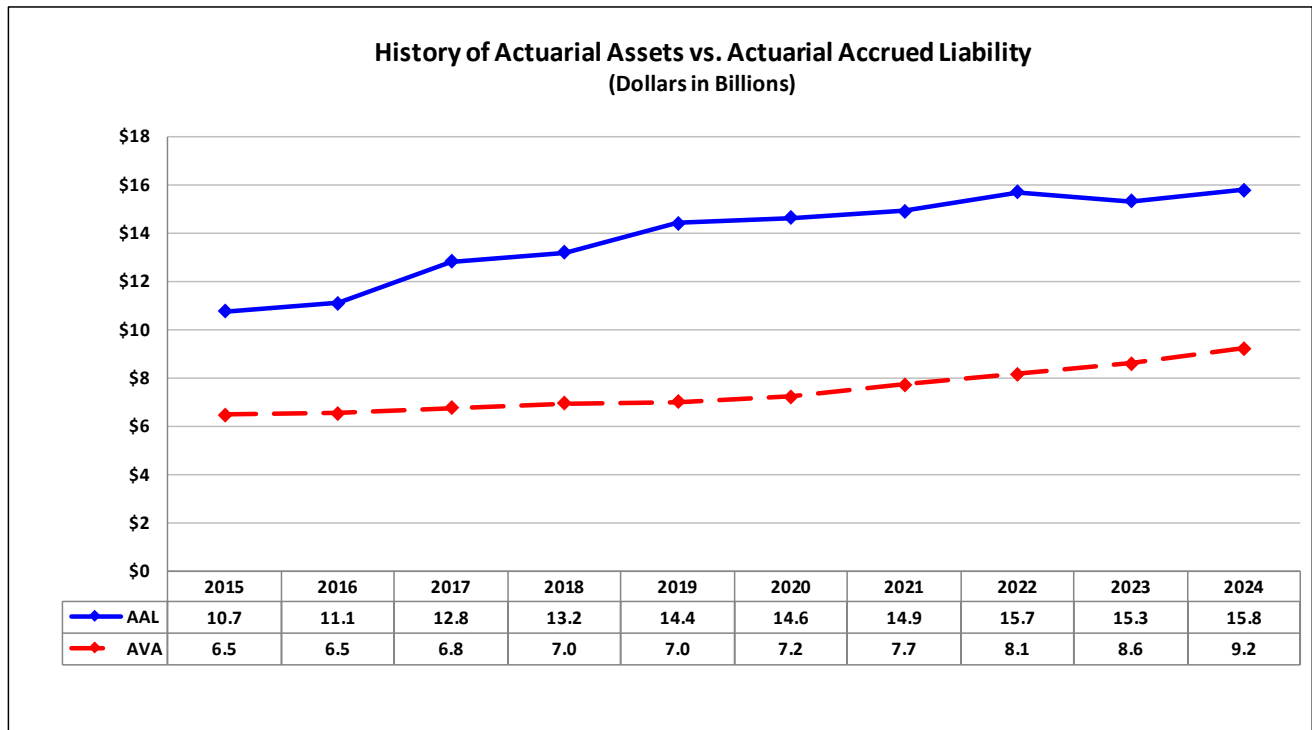


## Executive Summary (Continued)

### Non-Hazardous Retirement Fund

The unfunded actuarial accrued liability of the non-hazardous retirement fund decreased by \$147 million since the prior year's valuation to \$6.565 billion. This decrease was approximately \$65 million less than expected, primarily due to liability losses as a result of salary increases for individual members being greater than assumed. These liability losses were partially offset by favorable investment experience.

Below is a chart with the historical actuarial value of assets and actuarial accrued liability. The divergence in the assets and liability at the beginning of the ten-year period was due to: (1) actual contributions being insufficient to finance the unfunded actuarial accrued liability, and (2) assumption changes.

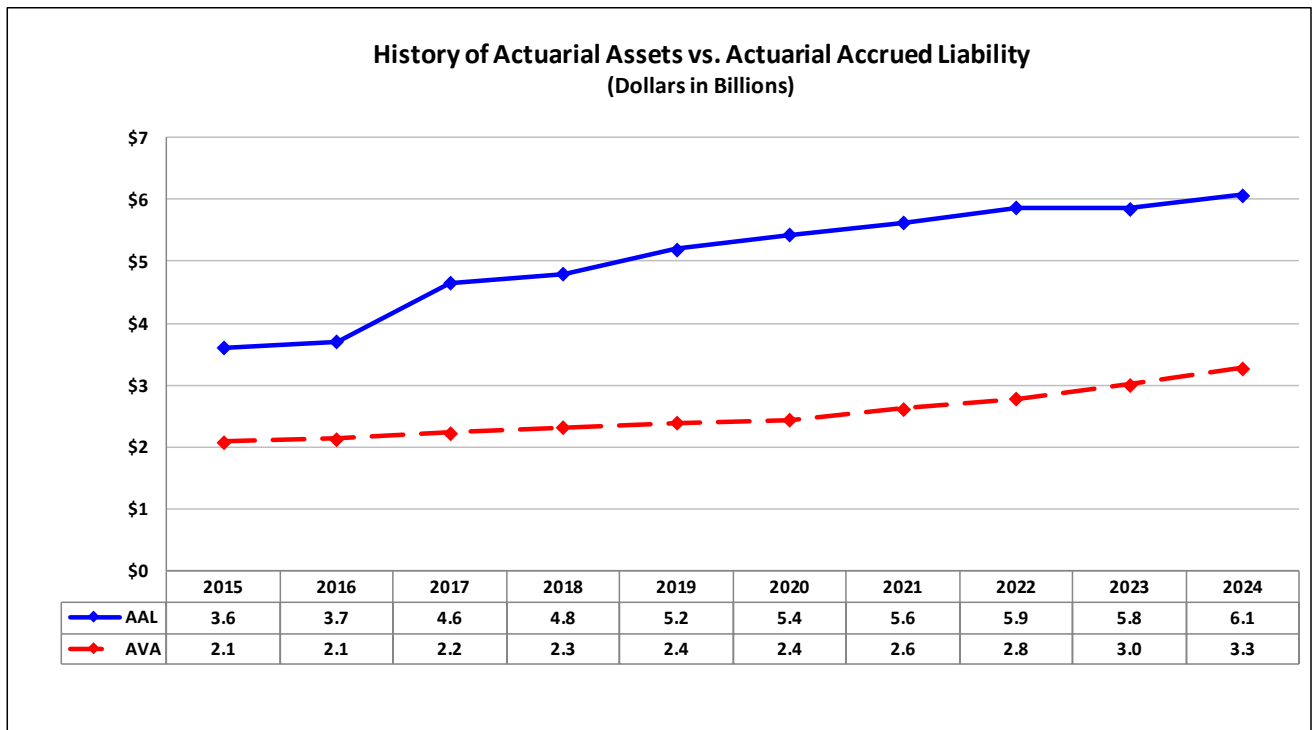


# Executive Summary (Continued)

## Hazardous Retirement Fund

The unfunded actuarial accrued liability of the hazardous retirement fund decreased by \$51 million since the prior year’s valuation to \$2.791 billion. This decrease was approximately \$35 million less than expected, primarily due to liability losses as a result of salary increases for individual members being greater than assumed. These liability losses were partially offset by favorable investment experience.

Below is a chart with the historical actuarial value of assets and actuarial accrued liability. The divergence in the assets and liability at the beginning of the ten-year period was due to: (1) actual contributions being insufficient to finance the unfunded actuarial accrued liability, and (2) assumption changes.



## Executive Summary (Continued)

### Summary of Change in Financial Condition of the Insurance Funds

The funding surplus (assets in excess of actuarial accrued liability) of the non-hazardous insurance fund decreased by \$158 million since the prior year's valuation to \$648 million. The funding surplus was expected to increase by \$14 million; therefore, the funding surplus was \$172 million lower than expected. This was primarily due to liability losses related to the 2025 premium experience.

The funding surplus of the hazardous insurance fund decreased by \$3 million since the prior year's valuation to \$8 million. The funding surplus was expected to increase by \$2 million; therefore, the funding surplus was a \$5 million lower than expected.

On average, pre-Medicare premiums were approximately 5% lower than expected and Medicare premiums were approximately 38% higher than expected. In conjunction with the review of the healthcare per capita claims cost, the assumed increase in future healthcare costs, or trend assumption, is also reviewed on an annual basis. As a result of our review, the ultimate annual trend assumption was increased for pre-Medicare and Medicare Plans from 4.05% to 4.25%. Additionally, the trend assumption for the pre-Medicare Plans was increased during the select period. The updates to the trend assumption increased the liability for the non-hazardous and hazardous insurance funds by approximately \$49 million and \$48 million, respectively.

## SECTION 2

---

### DISCUSSION

## Discussion

The County Employees Retirement System (CERS) is a cost-sharing, multiple-employer defined benefit pension plan that provides coverage for regular full-time members employed by positions of each participating county, city, and school board, and any additional eligible local agencies electing to participate in CERS. CERS includes both non-hazardous and hazardous duty benefits. This report presents the results of the June 30, 2024 actuarial funding valuation for both the Retirement Funds and Insurance Funds.

The primary purposes of the valuation report are to describe the current actuarial condition of CERS and provide the actuarially determined employer contribution rates for fiscal year ending June 30, 2026. In addition, the report analyzes changes in CERS's financial condition and provides various summaries of the data.

The actuarially determined contribution consist of two components: a normal cost rate and an amortization cost to finance the unfunded actuarial accrued liability. The normal cost rate is the theoretical amount which would be required to pay the members' benefits, based on the current plan provisions, if this amount had been contributed from each member's entry date and if the fund's experience exactly followed the actuarial assumptions. This is the amount that it should cost to provide the benefits for an average member. Since members contribute to the fund, only the excess of the normal cost rate over the member contribution rate is included in the employer contribution. The amortization cost is the amount necessary to amortize the unfunded actuarial accrued liability. The payroll growth rate and discount rate assumptions are selected by the Board. The funding period is specified in Section 78.635 of Kentucky Statute.

All of the actuarial and financial tables referenced by the other sections of this report appear in Section 3. Section 4 provides additional details related to the calculation of the amortization of the unfunded actuarial accrued liability. Section 5 provides member data and statistical information. Section 6 provides a discussion of various risk measures, which are intended to aid stakeholders in understanding the effects of future experience differing from the assumptions used in performing an actuarial valuation. Appendices A and B provide summaries of the principle actuarial assumptions and methods and plan provisions. Finally, Appendix C provides a glossary of technical terms that are used throughout this report.

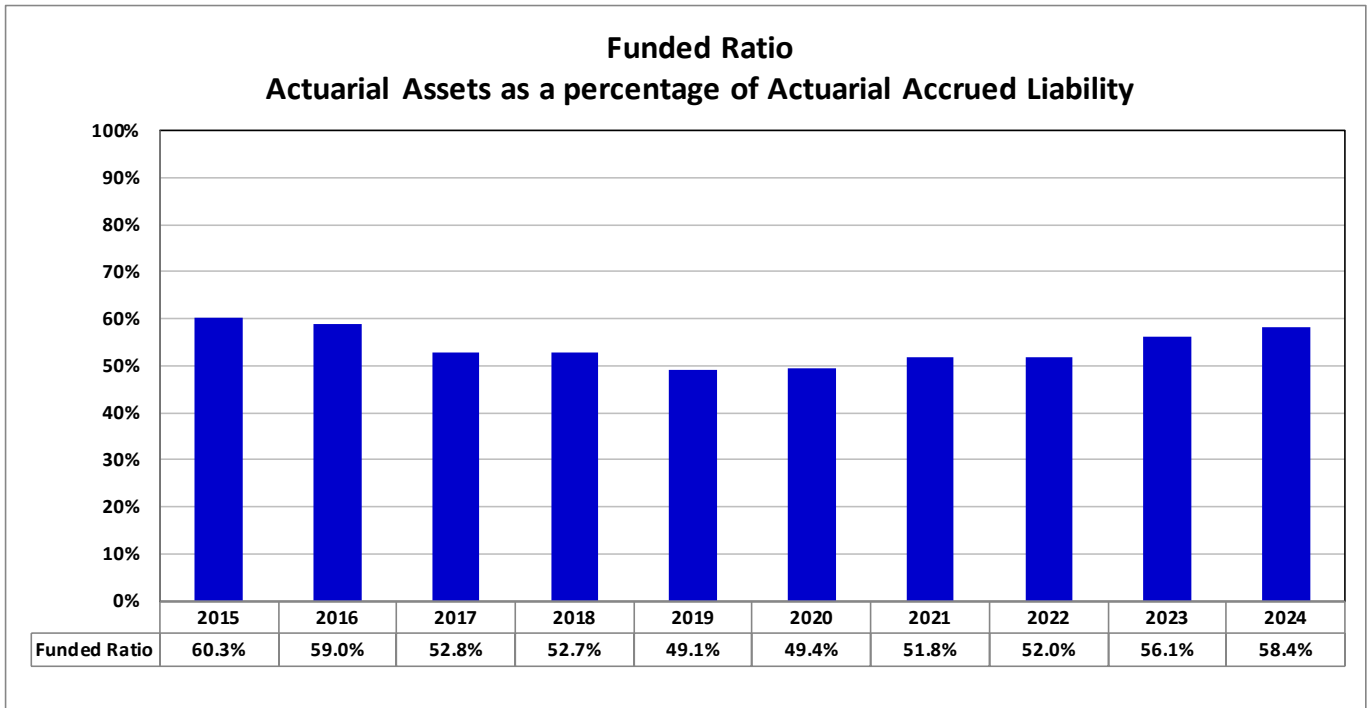


## Funding Progress

The following charts provide a ten-year history of the retirement funds’ funded ratio (i.e. the Actuarial Value of Assets divided by the Actuarial Accrued Liability). The decline in the funded ratio from 2015 through 2019 was generally due to: (1) actual contributions being insufficient to finance the unfunded actuarial accrued liability, and (2) assumption changes.

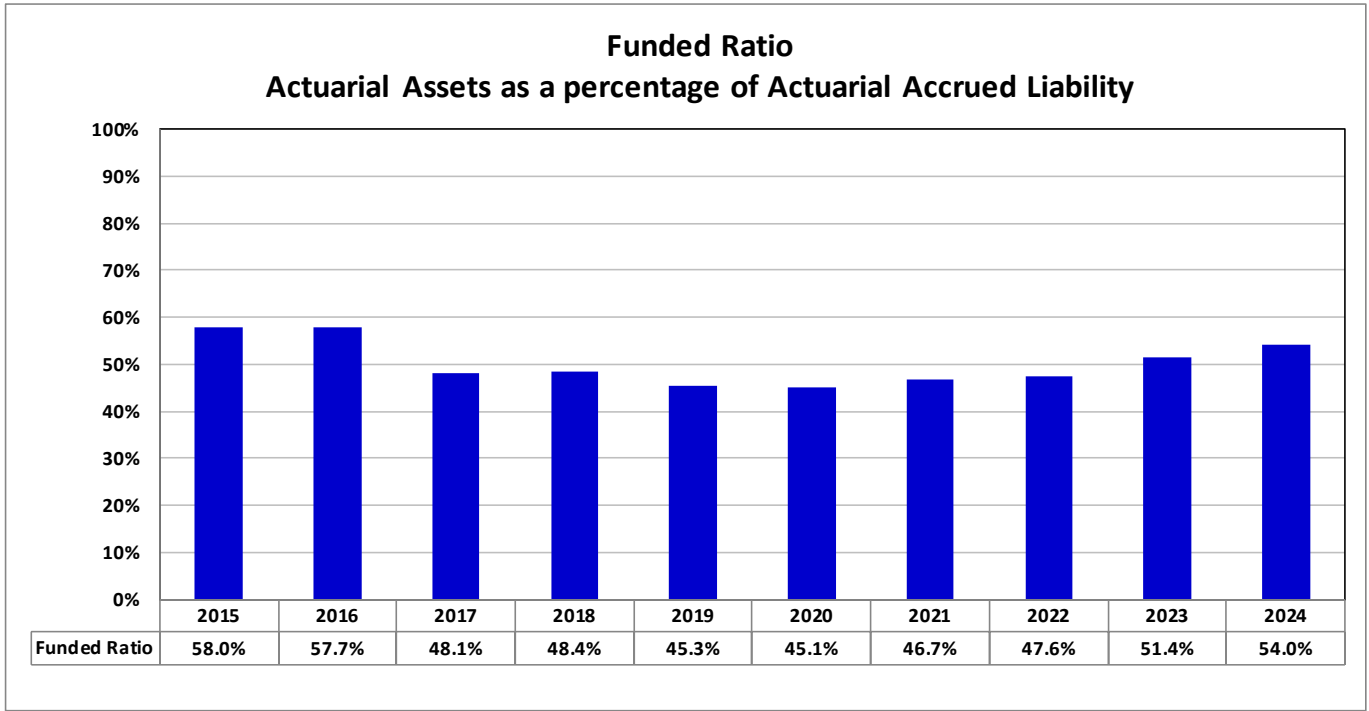
The funded ratios for both the non-hazardous and hazardous funds have been slowly trending upward since 2019. Now that the full actuarially determined contributions have been fully phased-in and absent significant future unfavorable experience, the funded ratio is expected to continue trending upward. Also, the dollar amount of the unfunded actuarial accrued liability, or the difference between the actuarial accrued liability and the actuarial value of assets, is expected to continue a decreasing trend. Table 9, Schedule of Funding Progress, in the following section of the report provides additional detail regarding the funding progress of the Retirement Funds.

### Non-Hazardous Retirement Fund



# Funding Progress (Continued)

## Hazardous Retirement Fund



## Asset Gains/ (Losses)

The actuarial value of assets (“AVA”) is based on a smoothed market value of assets, using a systematic approach to phase-in the difference between the actual and expected investment return on the market value of assets (adjusted for receipts and disbursements during the year). This is appropriate because it dampens the short-term volatility inherent in investment markets. The return is computed net of investment expenses.

### Non-Hazardous Retirement Fund

The actuarial value of assets for the non-hazardous retirement fund increased from \$8.585 billion to \$9.212 billion since the prior valuation. The rate of return on the market value of assets on a dollar-weighted basis for the prior fiscal year was 11.5% which is greater than the 6.50% expected annual return. The return on an actuarial (smoothed) asset value was 8.1%, which resulted in a \$137 million gain for the fiscal year. The market value of assets is \$385 million more than the actuarial value of assets, which signifies that the retirement fund is in a position of net deferred investment gains to be realized in future years.

### Hazardous Retirement Fund

Likewise, the actuarial value of assets for the hazardous retirement fund increased from \$3.008 billion to \$3.280 billion since the prior valuation. The rate of return on the market value of assets on a dollar-weighted basis for the prior fiscal year was 11.6% which is greater than the 6.50% expected annual return. The return on an actuarial (smoothed) asset value was 8.0%, which resulted in a \$47 million gain for the fiscal year. The market value of assets is \$137 million more than the actuarial value of assets, which signifies that the retirement fund is in a position of net deferred investment gains to be realized in future years.

Table 6 in the following section of this report provides asset information that was included in the annual financial statements of the funds, as well as the estimated yield on a market value basis. Tables 7 and 8 provide the development of the actuarial value of assets and the estimated yield on an actuarial value basis.





## Actuarial Gains/ (Losses)

The annual actuarial valuation is a snapshot analysis of the benefit liabilities, assets and funded position of the funds as of the first day of the plan year. In any one fiscal year, the experience can be better or worse from that which is assumed or expected. The actuarial assumptions do not necessarily attempt to model what the experience will be for any one given fiscal year, but instead try to model the overall experience over many years. Therefore, as long as the actual experience of a retirement system is reasonably close to the current assumptions, the long-term funding requirements of the system will remain relatively consistent.

Below are tables that separately show a reconciliation of the unfunded liability since the prior actuarial valuation for the retirement and health insurance funds, which include the effect of asset and liability gains and losses, changes in assumptions, and changes in plan provisions. See the discussion in the Executive Summary for additional information related to the liability experience and additional information in this section of the report related to the asset experience, plan changes, and assumption changes.

### Retirement Experience Gain or (Loss) (Dollar amounts expressed in thousands)

	Non-Hazardous	Hazardous
A. Calculation of total actuarial gain or loss		
1. Unfunded actuarial accrued liability (UAAL), previous year	\$ 6,711,356	\$ 2,841,848
2. Normal cost and administrative expenses	298,288	120,478
3. Less: contributions for the year	(925,953)	(382,730)
4. Interest accrual	415,839	176,197
5. Expected UAAL (Sum of Items 1 - 4)	\$ 6,499,530	\$ 2,755,793
6. Actual UAAL as of June 30, 2024	\$ 6,564,756	\$ 2,790,578
7. Total gain (loss) for the year (Item 5 - Item 6)	\$ (65,226)	\$ (34,785)
B. Source of gains and losses		
8. Asset gain (loss) for the year	\$ 137,164	\$ 46,758
9. Liability experience gain (loss) for the year	(202,390)	(81,543)
10. Plan Change	—	—
11. Assumption change	—	—
12. Total	\$ (65,226)	\$ (34,785)



## Actuarial Gains/ (Losses) (Continued)

### Insurance Experience Gain or (Loss) (Dollar amounts expressed in thousands)

	Non-Hazardous	Hazardous
A. Calculation of total actuarial gain or loss		
1. Unfunded actuarial accrued liability (UAAL), previous year	\$ (805,945)	\$ (11,203)
2. Normal cost and administrative expenses	68,263	25,941
3. Less: contributions for the year	(30,794)	(27,624)
4. Interest accrual	(51,169)	(783)
5. Expected UAAL (Sum of Items 1 - 4)	\$ (819,645)	\$ (13,669)
6. Actual UAAL as of June 30, 2024	\$ (648,077)	\$ (8,084)
7. Total gain (loss) for the year (Item 5 - Item 6)	\$ (171,568)	\$ (5,585)
B. Source of gains and losses		
8. Asset gain (loss) for the year	\$ 51,252	\$ 25,643
9. Liability experience gain (loss) for the year	(222,820)	(31,228)
10. Plan Change	—	—
11. Assumption change	—	—
12. Total	\$ (171,568)	\$ (5,585)

Note, the liability experience gain (loss) shown above includes the impact of any trend assumption changes made in conjunction with the review of the healthcare per capita claims cost, as described in the Executive Summary.



## Actuarial Assumptions and Methods

In determining costs and liabilities, actuaries use assumptions about the future, such as rates of salary increase, probabilities of retirement, termination, death and disability, and an annual investment return assumption. The Board of Trustees, in consultation with the actuary, sets the actuarial assumptions and methods used in the actuarial valuation.

In conjunction with the review of the healthcare per capita claims cost, the assumed increase in future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption was increased as a result of our review. All other assumptions were adopted by the Board and are based on an experience study conducted based on experience through June 30, 2022. It is our opinion that the assumptions are internally consistent, reasonable, and reflect anticipated future experience of the System. Appendix A includes a summary of the actuarial assumptions and methods used in this valuation.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. This report does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.



## Benefit Provisions

Appendix B of this report includes a summary of the major benefit provisions for System. There have been no material plan provision changes since the prior valuation.



## **SECTION 3**

---

### **ACTUARIAL TABLES**

# Actuarial Tables

<u>TABLE NUMBER</u>	<u>PAGE</u>	<u>CONTENT OF TABLE</u>
<b>RETIREMENT BENEFITS</b>		
1	18	DEVELOPMENT OF UNFUNDED ACTUARIAL ACCRUED LIABILITY
2	19	ACTUARIAL PRESENT VALUE OF FUTURE BENEFITS
3	20	DEVELOPMENT OF REQUIRED CONTRIBUTION RATE
4	21	ACTUARIAL BALANCE SHEET – NON-HAZARDOUS MEMBERS
5	22	ACTUARIAL BALANCE SHEET – HAZARDOUS MEMBERS
6	23	RECONCILIATION OF SYSTEM NET ASSETS
7	24	DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS – NON-HAZARDOUS MEMBERS
8	25	DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS – HAZARDOUS MEMBERS
9	26	SCHEDULE OF FUNDING PROGRESS
10	27	SUMMARY OF PRINCIPAL ASSUMPTIONS AND METHODS
11	28	SOLVENCY TEST
<b>INSURANCE BENEFITS</b>		
12	30	DEVELOPMENT OF UNFUNDED ACTUARIAL ACCRUED LIABILITY
13	31	DEVELOPMENT OF REQUIRED CONTRIBUTION RATE
14	32	ACTUARIAL BALANCE SHEET – NON-HAZARDOUS MEMBERS
15	33	ACTUARIAL BALANCE SHEET – HAZARDOUS MEMBERS
16	34	RECONCILIATION OF SYSTEM NET ASSETS
17	35	DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS – NON-HAZARDOUS MEMBERS
18	36	DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS – HAZARDOUS MEMBERS
19	37	SCHEDULE OF FUNDING PROGRESS
20	38	SOLVENCY TEST



# **RETIREMENT BENEFITS**

---

## **ACTUARIAL TABLES**

## Development of Unfunded Actuarial Accrued Liability Retirement Benefits

(Dollar amounts expressed in thousands)

	June 30, 2024	
	Non-Hazardous (1)	Hazardous (2)
1. Projected payroll of active members	\$ 3,137,814	\$ 743,133
2. Present value of future pay	\$ 23,045,773	\$ 6,919,809
3. Normal cost rate		
a. Total normal cost rate	9.37%	17.17%
b. Less: member contribution rate	-5.00%	-8.00%
c. Employer normal cost rate	4.37%	9.17%
4. Actuarial accrued liability for active members		
a. Present value of future benefits	\$ 7,786,023	\$ 3,175,359
b. Less: present value of future normal costs	(2,065,567)	(1,124,256)
c. Actuarial accrued liability	\$ 5,720,456	\$ 2,051,103
5. Total actuarial accrued liability		
a. Retirees and beneficiaries	\$ 9,342,394	\$ 3,935,492
b. Inactive members	713,641	83,606
c. Active members (Item 4c)	5,720,456	2,051,103
d. Total	\$ 15,776,491	\$ 6,070,201
6. Actuarial value of assets	\$ 9,211,735	\$ 3,279,623
7. Unfunded actuarial accrued liability (UAAL) (Item 5d - Item 6)	\$ 6,564,756	\$ 2,790,578
8. Funded Ratio	58.4%	54.0%





**Actuarial Present Value of Future Benefits**  
**Retirement Benefits**  
(Dollar amounts expressed in thousands)

		June 30, 2024	
		Non-Hazardous	Hazardous
		(1)	(2)
1.	Active members		
	a. Service retirement	\$ 6,709,865	\$ 2,836,643
	b. Deferred termination benefits and refunds	652,479	168,533
	c. Survivor benefits	125,880	26,809
	d. Disability benefits	297,799	143,374
	e. Total	\$ 7,786,023	\$ 3,175,359
2.	Retired members		
	a. Service retirement	\$ 8,317,034	\$ 3,568,023
	b. Disability retirement	426,221	110,503
	c. Beneficiaries	599,139	256,966
	d. Total	\$ 9,342,394	\$ 3,935,492
3.	Inactive members		
	a. Vested terminations	\$ 608,998	\$ 71,669
	b. Nonvested terminations	104,643	11,937
	c. Total	\$ 713,641	\$ 83,606
4.	Total actuarial present value of future benefits	\$ 17,842,058	\$ 7,194,457

## Development of Actuarially Determined Contribution Rate Retirement Benefits

	June 30, 2024	
	Non-Hazardous (1)	Hazardous (2)
1. Total normal cost rate		
a. Service retirement	5.85%	13.16%
b. Deferred termination benefits and refunds	2.62%	2.56%
c. Survivor benefits	0.32%	0.26%
d. Disability benefits	<u>0.58%</u>	<u>1.19%</u>
e. Total	9.37%	17.17%
2. Less: member contribution rate	<u>-5.00%</u>	<u>-8.00%</u>
3. Total employer normal cost rate	4.37%	9.17%
4. Administrative expenses	<u>0.85%</u>	<u>0.31%</u>
5. Net employer normal cost rate	5.22%	9.48%
6. UAAL amortization contribution rate	<u>13.40%</u>	<u>24.52%</u>
7. Total calculated employer contribution	18.62%	34.00%

**Actuarial Balance Sheet**  
**Non-Hazardous Members Retirement**  
(Dollar amounts expressed in thousands)

	June 30, 2024	June 30, 2023
	(1)	(2)
1. Assets - Present and Expected Future Resources		
a. Current assets (actuarial value)	\$ 9,211,735	\$ 8,585,073
b. Present value of future member contributions	\$ 1,152,289	\$ 1,059,126
c. Present value of future employer contributions		
i. Normal cost contributions	\$ 913,278	\$ 853,551
ii. Unfunded accrued liability contributions	6,564,756	6,711,356
iii. Total future employer contributions	\$ 7,478,034	\$ 7,564,907
d. Total assets	\$ 17,842,058	\$ 17,209,106
2. Liabilities - Present Value of Expected Future Benefit Payments		
a. Active members		
i. Present value of future normal costs	\$ 2,065,567	\$ 1,912,677
ii. Accrued liability	5,720,456	5,504,824
iii. Total present value of future benefits	\$ 7,786,023	\$ 7,417,501
b. Present value of benefits payable on account of current retired members and beneficiaries	\$ 9,342,394	\$ 9,117,883
c. Present value of benefits payable on account of current inactive members	\$ 713,641	\$ 673,722
d. Total liabilities	\$ 17,842,058	\$ 17,209,106



**Actuarial Balance Sheet**  
**Hazardous Members Retirement**  
(Dollar amounts expressed in thousands)

	June 30, 2024	June 30, 2023
	(1)	(2)
1. Assets - Present and Expected Future Resources		
a. Current assets (actuarial value)	\$ 3,279,623	\$ 3,008,147
b. Present value of future member contributions	\$ 553,585	\$ 493,334
c. Present value of future employer contributions		
i. Normal cost contributions	\$ 570,671	\$ 523,334
ii. Unfunded accrued liability contributions	2,790,578	2,841,848
iii. Total future employer contributions	\$ 3,361,249	\$ 3,365,182
d. Total assets	\$ 7,194,457	\$ 6,866,663
2. Liabilities - Present Value of Expected Future Benefit Payments		
a. Active members		
i. Present value of future normal costs	\$ 1,124,256	\$ 1,016,668
ii. Accrued liability	2,051,103	1,944,013
iii. Total present value of future benefits	\$ 3,175,359	\$ 2,960,681
b. Present value of benefits payable on account of current retired members and beneficiaries	\$ 3,935,492	\$ 3,824,666
c. Present value of benefits payable on account of current inactive members	\$ 83,606	\$ 81,316
d. Total liabilities	\$ 7,194,457	\$ 6,866,663



## Reconciliation of Retirement Net Assets

(Dollar amounts expressed in thousands)<sup>1</sup>

	Year Ending	
	June 30, 2024	June 30, 2024
	(1)	(2)
	Non-Hazardous	Hazardous
1. Value of assets at beginning of year	\$ 8,672,597	\$ 3,035,192
2. Revenue for the year		
a. Contributions		
i. Member contributions	\$ 161,176	\$ 61,438
ii. Employer contributions	764,747	321,224
iii. Other contributions (less 401h)	31	68
iv. Total	\$ 925,953	\$ 382,730
b. Income		
i. Interest, dividends, and other income	\$ 297,706	\$ 105,081
ii. Investment expenses	(80,327)	(27,154)
iii. Net	\$ 217,380	\$ 77,927
c. Net realized and unrealized gains (losses)	772,641	275,508
d. Total revenue	\$ 1,915,974	\$ 736,166
3. Expenditures for the year		
a. Disbursements		
i. Refunds	\$ 25,267	\$ 8,540
ii. Regular annuity benefits	940,514	343,583
iii. Other benefit payments	0	0
iv. Transfers to other systems	0	0
v. Total	\$ 965,781	\$ 352,123
b. Administrative expenses and depreciation	26,547	2,338
c. Total expenditures	\$ 992,328	\$ 354,461
4. Increase in net assets (Item 2. - Item 3.)	\$ 923,646	\$ 381,705
5. Value of assets at end of year (Item 1. + Item 4.)	\$ 9,596,244	\$ 3,416,897
6. Net external cash flow		
a. Dollar amount	\$ (66,374)	\$ 28,270
b. Percentage of market value	-0.7%	0.9%
7. Estimated annual return on net assets	11.5%	11.6%

<sup>1</sup> Amounts may not add due to rounding

<sup>1</sup> Excludes 401h assets



**Development of Actuarial Value of Assets**  
**Non-Hazardous Members Retirement**  
**(Dollar amounts expressed in thousands)\***

Year Ending		June 30, 2024	
1. Actuarial value of assets at beginning of year	\$	8,585,073	
2. Market value of assets at beginning of year	\$	8,672,597	
3. Net new investments			
a. Contributions	\$	925,953	
b. Benefit payments		(965,781)	
c. Administrative expenses		(26,547)	
d. Subtotal	\$	(66,374)	
4. Market value of assets at end of year	\$	9,596,244	
5. Net earnings (Item 4. - Item 2. - Item 3.d.)	\$	990,021	
6. Assumed investment return rate for fiscal year		6.50%	
7. Expected return for immediate recognition	\$	561,562	
8. Excess return for phased recognition	\$	428,459	
9. Phased-in recognition, 20% of excess return on assets for prior years:			
	Fiscal Year	Excess	Recognized
	<u>Ending June 30,</u>	<u>Return</u>	<u>Amount</u>
a.	2024	\$ 428,459	\$ 85,692
b.	2023	310,590	62,118
c.	2022	(1,026,802)	(205,360)
d.	2021	1,330,544	266,109
e.	2020	(385,418)	(77,084)
f.	Total		\$ 131,475
10. Actuarial value of assets as of June 30, 2024 (Item 1. + Item 3.d. + Item 7.+ Item 9.f.)	\$	9,211,735	
11. Ratio of actuarial value to market value		96.0%	
12. Estimated annual return on actuarial value of assets		8.1%	

\* Amounts may not add due to rounding



**Development of Actuarial Value of Assets**  
**Hazardous Members Retirement**  
(Dollar amounts expressed in thousands)\*

Year Ending	June 30, 2024																												
1. Actuarial value of assets at beginning of year	\$ 3,008,147																												
2. Market value of assets at beginning of year	\$ 3,035,192																												
3. Net new investments																													
a. Contributions	\$ 382,730																												
b. Benefit payments	(352,123)																												
c. Administrative expenses	(2,338)																												
d. Subtotal	\$ 28,270																												
4. Market value of assets at end of year	\$ 3,416,897																												
5. Net earnings (Item 4. - Item 2. - Item 3.d.)	\$ 353,435																												
6. Assumed investment return rate for fiscal year	6.50%																												
7. Expected return for immediate recognition	\$ 198,206																												
8. Excess return for phased recognition	\$ 155,229																												
9. Phased-in recognition, 20% of excess return on assets for prior years:																													
	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 5%;"></th> <th style="text-align: center;"><u>Fiscal Year</u> <u>Ending June 30,</u></th> <th style="text-align: center;"><u>Excess</u> <u>Return</u></th> <th style="text-align: center;"><u>Recognized</u> <u>Amount</u></th> </tr> </thead> <tbody> <tr> <td style="padding-left: 20px;">a.</td> <td style="text-align: center;">2024</td> <td style="text-align: right;">\$ 155,229</td> <td style="text-align: right;">\$ 31,046</td> </tr> <tr> <td style="padding-left: 20px;">b.</td> <td style="text-align: center;">2023</td> <td style="text-align: right;">108,990</td> <td style="text-align: right;">21,798</td> </tr> <tr> <td style="padding-left: 20px;">c.</td> <td style="text-align: center;">2022</td> <td style="text-align: right;">(355,681)</td> <td style="text-align: right;">(71,136)</td> </tr> <tr> <td style="padding-left: 20px;">d.</td> <td style="text-align: center;">2021</td> <td style="text-align: right;">449,846</td> <td style="text-align: right;">89,969</td> </tr> <tr> <td style="padding-left: 20px;">e.</td> <td style="text-align: center;">2020</td> <td style="text-align: right;">(133,383)</td> <td style="text-align: right;">(26,677)</td> </tr> <tr> <td style="padding-left: 20px;">f.</td> <td style="text-align: center;">Total</td> <td></td> <td style="text-align: right; border-top: 1px solid black;">\$ 45,000</td> </tr> </tbody> </table>		<u>Fiscal Year</u> <u>Ending June 30,</u>	<u>Excess</u> <u>Return</u>	<u>Recognized</u> <u>Amount</u>	a.	2024	\$ 155,229	\$ 31,046	b.	2023	108,990	21,798	c.	2022	(355,681)	(71,136)	d.	2021	449,846	89,969	e.	2020	(133,383)	(26,677)	f.	Total		\$ 45,000
	<u>Fiscal Year</u> <u>Ending June 30,</u>	<u>Excess</u> <u>Return</u>	<u>Recognized</u> <u>Amount</u>																										
a.	2024	\$ 155,229	\$ 31,046																										
b.	2023	108,990	21,798																										
c.	2022	(355,681)	(71,136)																										
d.	2021	449,846	89,969																										
e.	2020	(133,383)	(26,677)																										
f.	Total		\$ 45,000																										
10. Actuarial value of assets as of June 30, 2024 (Item 1. + Item 3.d. + Item 7.+ Item 9.f.)	\$ 3,279,623																												
11. Ratio of actuarial value to market value	96.0%																												
12. Estimated annual return on actuarial value of assets	8.0%																												

\* Amounts may not add due to rounding



**Schedule of Funding Progress**  
**Retirement Benefits**  
(Dollar amounts expressed in thousands)

June 30, (1)	Actuarial Value of Assets (AVA) (2)	Actuarial Accrued Liability (AAL) (3)	Unfunded Actuarial Accrued Liability (UAAL) (3) - (2) (4)	Funded Ratio (2)/(3) (5)	Annual Covered Payroll (6)	UAAL as % of Payroll (4)/(6) (7)
<b>Non-Hazardous Members</b>						
2015	\$ 6,474,849	\$ 10,740,325	\$ 4,265,476	60.3%	\$ 2,296,716	185.7%
2016	6,535,372	11,076,457	4,541,085	59.0%	2,352,762	193.0%
2017	6,764,873	12,803,510	6,038,637	52.8%	2,452,407	246.2%
2018	6,950,225	13,191,505	6,241,280	52.7%	2,466,801	253.0%
2019	7,049,527	14,356,113	7,306,586	49.1%	2,521,860	289.7%
2020	7,220,607	14,610,868	7,390,261	49.4%	2,565,391	288.1%
2021	7,715,883	14,894,906	7,179,023	51.8%	2,528,735	283.9%
2022	8,148,912	15,674,220	7,525,308	52.0%	2,691,171	279.6%
2023	8,585,073	15,296,429	6,711,356	56.1%	2,898,813	231.5%
2024	9,211,735	15,776,491	6,564,756	58.4%	3,137,814	209.2%
<b>Hazardous Members</b>						
2015	\$ 2,096,783	\$ 3,613,308	\$ 1,516,525	58.0%	\$ 483,641	313.6%
2016	2,139,119	3,704,456	1,565,337	57.7%	492,851	317.6%
2017	2,238,320	4,649,047	2,410,727	48.1%	541,633	445.1%
2018	2,321,721	4,792,548	2,470,827	48.4%	533,618	463.0%
2019	2,375,106	5,245,365	2,870,259	45.3%	559,353	513.1%
2020	2,447,885	5,431,299	2,983,414	45.1%	568,558	524.7%
2021	2,628,621	5,629,458	3,000,837	46.7%	578,355	518.9%
2022	2,788,714	5,861,691	3,072,977	47.6%	620,934	494.9%
2023	3,008,147	5,849,995	2,841,848	51.4%	677,988	419.2%
2024	3,279,623	6,070,201	2,790,578	54.0%	743,133	375.5%
<b>Total CERS Members</b>						
2015	\$ 8,571,632	\$ 14,353,633	\$ 5,782,001	59.7%	\$ 2,780,357	208.0%
2016	8,674,491	14,780,913	6,106,422	58.7%	2,845,613	214.6%
2017	9,003,193	17,452,557	8,449,364	51.6%	2,994,040	282.2%
2018	9,271,946	17,984,053	8,712,107	51.6%	3,000,419	290.4%
2019	9,424,633	19,601,478	10,176,845	48.1%	3,081,213	330.3%
2020	9,668,492	20,042,167	10,373,675	48.2%	3,133,949	331.0%
2021	10,344,504	20,524,364	10,179,860	50.4%	3,107,090	327.6%
2022	10,937,626	21,535,911	10,598,285	50.8%	3,312,105	320.0%
2023	11,593,220	21,146,424	9,553,204	54.8%	3,576,801	267.1%
2024	12,491,358	21,846,692	9,355,334	57.2%	3,880,947	241.1%





## Summary of Principal Assumptions and Methods

Below is a summary of the principal economic assumptions, cost method, and the method for financing the unfunded actuarial accrued liability:

	Non-Hazardous	Hazardous
Valuation date:	June 30, 2024	June 30, 2024
Actuarial cost method:	Entry Age Normal	Entry Age Normal
Amortization method:	Level percentage of payroll (2% payroll growth assumed)	Level percentage of payroll (2% payroll growth assumed)
Amortization period for contribution rate:	30-year closed period at June 30, 2019 Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases	30-year closed period at June 30, 2019 Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases
Asset valuation method:	5-Year Smoothed Market	5-Year Smoothed Market
Actuarial assumptions:		
Investment rate of return	6.50%	6.50%
Projected salary increases	3.30% to 10.30% (varies by service)	3.55% to 19.05% (varies by service)
Inflation	2.50%	2.50%
Post-retirement benefit adjustments	0.00%	0.00%
Retiree Mortality	System-specific mortality table based on mortality experience from 2013 to 2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.	System-specific mortality table based on mortality experience from 2013 to 2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.

**Solvency Test**  
**Retirement Benefits**  
(Dollar amounts expressed in thousands)

June 30, (1)	Actuarial Accrued Liability				Portion of Aggregate Accrued Liabilities Covered by Assets		
	Active Member Contributions (2)	Retired Members & Beneficiaries (3)	Active Members (Employer Financed) (4)	Valuation Assets (5)	Active (6)	Retired (7)	ER Financed (8)
<b>Non-Hazardous Members</b>							
2015	\$ 1,216,585	\$ 6,489,863	\$ 3,033,878	\$ 6,474,849	100.0%	81.0%	0.0%
2016	1,231,027	6,785,530	3,059,900	6,535,372	100.0%	78.2%	0.0%
2017	1,277,432	7,731,682	3,794,396	6,764,873	100.0%	71.0%	0.0%
2018	1,269,287	8,196,719	3,725,499	6,950,225	100.0%	69.3%	0.0%
2019	1,280,679	8,905,544	4,169,890	7,049,527	100.0%	64.8%	0.0%
2020	1,312,554	9,088,237	4,210,077	7,220,607	100.0%	65.0%	0.0%
2021	1,324,826	9,397,968	4,172,112	7,715,883	100.0%	68.0%	0.0%
2022	1,335,758	10,021,345	4,317,117	8,148,912	100.0%	68.0%	0.0%
2023	1,341,594	9,791,605	4,163,230	8,585,073	100.0%	74.0%	0.0%
2024	1,384,947	10,056,035	4,335,509	9,211,735	100.0%	77.8%	0.0%
<b>Hazardous Members</b>							
2015	\$ 422,359	\$ 2,297,703	\$ 893,246	\$ 2,096,783	100.0%	72.9%	0.0%
2016	428,713	2,388,712	887,031	2,139,119	100.0%	71.6%	0.0%
2017	458,808	2,910,601	1,279,638	2,238,320	100.0%	61.1%	0.0%
2018	442,637	3,151,058	1,198,853	2,321,721	100.0%	59.6%	0.0%
2019	458,559	3,399,954	1,386,852	2,375,106	100.0%	56.4%	0.0%
2020	454,801	3,606,091	1,370,407	2,447,885	100.0%	55.3%	0.0%
2021	457,391	3,777,313	1,394,754	2,628,621	100.0%	57.5%	0.0%
2022	468,325	3,915,964	1,477,402	2,788,714	100.0%	59.3%	0.0%
2023	476,005	3,905,982	1,468,008	3,008,147	100.0%	64.8%	0.0%
2024	509,070	4,019,098	1,542,033	3,279,623	100.0%	68.9%	0.0%



# **INSURANCE BENEFITS**

---

## **ACTUARIAL TABLES**

## Development of Unfunded Actuarial Accrued Liability Insurance Benefits

(Dollar amounts expressed in thousands)

	June 30, 2024	
	Non-Hazardous (1)	Hazardous (2)
1. Projected payroll of active members	\$ 3,137,814	\$ 743,133
2. Present value of future pay	\$ 22,389,999	\$ 6,973,325
3. Normal cost rate		
a. Total normal cost rate	2.15%	3.40%
b. Less: member contribution rate	-0.67%	-0.69%
c. Employer normal cost rate	<u>1.48%</u>	<u>2.71%</u>
4. Actuarial accrued liability for active members		
a. Present value of future benefits	\$ 1,848,657	\$ 627,070
b. Less: present value of future normal costs	<u>(458,274)</u>	<u>(196,556)</u>
c. Actuarial accrued liability	\$ 1,390,383	\$ 430,514
5. Total actuarial accrued liability		
a. Retirees and beneficiaries	\$ 1,343,043	\$ 1,219,648
b. Inactive members	167,919	17,895
c. Active members (Item 4c)	<u>1,390,383</u>	<u>430,514</u>
d. Total	\$ 2,901,345	\$ 1,668,057
6. Actuarial value of assets	\$ 3,549,422	\$ 1,676,141
7. Unfunded actuarial accrued liability (UAAL) (Item 5d - Item 6)	\$ (648,077)	\$ (8,084)
8. Funded Ratio	122.3%	100.5%



## Development of Actuarially Determined Contribution Rate Insurance Benefits

	June 30, 2024	
	Non-Hazardous (1)	Hazardous (2)
1. Total normal cost rate	2.15%	3.40%
2. Less: member contribution rate	<u>-0.67%</u>	<u>-0.69%</u>
3. Total employer normal cost rate	1.48%	2.71%
4. Administrative expenses	<u>0.03%</u>	<u>0.07%</u>
5. Net employer normal cost rate	1.51%	2.78%
6. UAAL amortization contribution rate	<u>-2.37%</u>	<u>-1.05%</u>
7. Total calculated employer contribution	0.00%	1.73%

**Actuarial Balance Sheet**  
**Non-Hazardous Members Insurance**  
(Dollar amounts expressed in thousands)

	June 30, 2024	June 30, 2023
	(1)	(2)
1. Assets - Present and Expected Future Resources		
a. Current assets (actuarial value)	\$ 3,549,422	\$ 3,366,332
b. Present value of future member contributions	\$ 171,473	\$ 149,485
c. Present value of future employer contributions		
i. Normal cost contributions	\$ 286,801	\$ 307,220
ii. Unfunded accrued liability contributions	(648,077)	(805,945)
iii. Total future employer contributions	\$ (361,276)	\$ (498,725)
d. Total assets	\$ 3,359,619	\$ 3,017,092
2. Liabilities - Present Value of Expected Future Benefit Payments		
a. Active members		
i. Present value of future normal costs	\$ 458,274	\$ 456,705
ii. Accrued liability	1,390,383	1,303,858
iii. Total present value of future benefits	\$ 1,848,657	\$ 1,760,563
b. Present value of benefits payable on account of current retired members and beneficiaries	\$ 1,343,043	\$ 1,063,114
c. Present value of benefits payable on account of current inactive members	\$ 167,919	\$ 193,415
d. Total liabilities	\$ 3,359,619	\$ 3,017,092



**Actuarial Balance Sheet**  
**Hazardous Members Insurance**  
(Dollar amounts expressed in thousands)

	June 30, 2024	June 30, 2023
	(1)	(2)
1. Assets - Present and Expected Future Resources		
a. Current assets (actuarial value)	\$ 1,676,141	\$ 1,615,349
b. Present value of future member contributions	\$ 59,830	\$ 50,990
c. Present value of future employer contributions		
i. Normal cost contributions	\$ 136,726	\$ 137,624
ii. Unfunded accrued liability contributions	(8,084)	(11,203)
iii. Total future employer contributions	\$ 128,642	\$ 126,421
d. Total assets	\$ 1,864,613	\$ 1,792,760
2. Liabilities - Present Value of Expected Future Benefit Payments		
a. Active members		
i. Present value of future normal costs	\$ 196,556	\$ 188,614
ii. Accrued liability	430,514	440,832
iii. Total present value of future benefits	\$ 627,070	\$ 629,446
b. Present value of benefits payable on account of current retired members and beneficiaries	\$ 1,219,648	\$ 1,139,168
c. Present value of benefits payable on account of current inactive members	\$ 17,895	\$ 24,146
d. Total liabilities	\$ 1,864,613	\$ 1,792,760



## Reconciliation of Insurance Net Assets

(Dollar amounts expressed in thousands)<sup>1</sup>

	Year Ending	
	June 30, 2024	June 30, 2024
	(1)	(2)
	Non-Hazardous	Hazardous
1. Value of assets at beginning of year	\$ 3,398,375	\$ 1,634,192
2. Revenue for the year		
a. Contributions		
i. Member contributions	\$ 20,651	\$ 4,979
ii. Employer contributions	2,765	20,557
iii. Other contributions (less 401h)	7,378	2,088
iv. Total	\$ 30,794	\$ 27,624
b. Income		
i. Interest, dividends, and other income	\$ 112,270	\$ 53,857
ii. Investment expenses	(30,571)	(16,082)
iii. Net	\$ 81,699	\$ 37,776
c. Net realized and unrealized gains (losses)	311,438	148,048
d. Total revenue	\$ 423,931	\$ 213,448
3. Expenditures for the year		
a. Disbursements		
i. Refunds	\$ 0	\$ 0
ii. Healthcare premium subsidies	122,209	96,052
iii. Other benefit payments <sup>2</sup>	(8,109)	(1,301)
iv. Transfers to other systems	0	0
v. Total	\$ 114,100	\$ 94,751
b. Administrative expenses and depreciation	930	522
c. Total expenditures	\$ 115,030	\$ 95,273
4. Increase in net assets (Item 2. - Item 3.)	\$ 308,902	\$ 118,174
5. Value of assets at end of year (Item 1. + Item 4.)	\$ 3,707,277	\$ 1,752,366
6. Net external cash flow		
a. Dollar amount	\$ (84,236)	\$ (67,649)
b. Percentage of market value	-2.4%	-4.0%
7. Estimated annual return on net assets	11.7%	11.6%

<sup>1</sup> Amounts may not add due to rounding and include 401h assets

<sup>2</sup> Benefit payments have been offset by Medicare Drug Reimbursements, Insurance Premiums, and Humana Gain Share Payments





**Development of Actuarial Value of Assets**  
**Non-Hazardous Members Insurance**  
(Dollar amounts expressed in thousands)\*

Year Ending	June 30, 2024																												
1. Actuarial value of assets at beginning of year	\$ 3,366,332																												
2. Market value of assets at beginning of year	\$ 3,398,375																												
3. Net new investments																													
a. Contributions	\$ 30,794																												
b. Benefit payments	(114,100)																												
c. Administrative expenses	(930)																												
d. Subtotal	\$ (84,236)																												
4. Market value of assets at end of year	\$ 3,707,277																												
5. Net earnings (Item 4. - Item 2. - Item 3.d.)	\$ 393,138																												
6. Assumed investment return rate for fiscal year	6.50%																												
7. Expected return for immediate recognition	\$ 218,157																												
8. Excess return for phased recognition	\$ 174,981																												
9. Phased-in recognition, 20% of excess return on assets for prior years:																													
	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 5%;"></th> <th style="text-align: center;"><u>Fiscal Year</u> <u>Ending June 30,</u></th> <th style="text-align: center;"><u>Excess</u> <u>Return</u></th> <th style="text-align: center;"><u>Recognized</u> <u>Amount</u></th> </tr> </thead> <tbody> <tr> <td style="padding-left: 20px;">a.</td> <td style="text-align: center;">2024</td> <td style="text-align: right;">\$ 174,981</td> <td style="text-align: right;">\$ 34,996</td> </tr> <tr> <td style="padding-left: 20px;">b.</td> <td style="text-align: center;">2023</td> <td style="text-align: right;">123,546</td> <td style="text-align: right;">24,709</td> </tr> <tr> <td style="padding-left: 20px;">c.</td> <td style="text-align: center;">2022</td> <td style="text-align: right;">(380,135)</td> <td style="text-align: right;">(76,027)</td> </tr> <tr> <td style="padding-left: 20px;">d.</td> <td style="text-align: center;">2021</td> <td style="text-align: right;">478,981</td> <td style="text-align: right;">95,796</td> </tr> <tr> <td style="padding-left: 20px;">e.</td> <td style="text-align: center;">2020</td> <td style="text-align: right;">(151,527)</td> <td style="text-align: right;">(30,305)</td> </tr> <tr> <td style="padding-left: 20px;">f.</td> <td style="text-align: center;">Total</td> <td></td> <td style="text-align: right; border-top: 1px solid black;">\$ 49,169</td> </tr> </tbody> </table>		<u>Fiscal Year</u> <u>Ending June 30,</u>	<u>Excess</u> <u>Return</u>	<u>Recognized</u> <u>Amount</u>	a.	2024	\$ 174,981	\$ 34,996	b.	2023	123,546	24,709	c.	2022	(380,135)	(76,027)	d.	2021	478,981	95,796	e.	2020	(151,527)	(30,305)	f.	Total		\$ 49,169
	<u>Fiscal Year</u> <u>Ending June 30,</u>	<u>Excess</u> <u>Return</u>	<u>Recognized</u> <u>Amount</u>																										
a.	2024	\$ 174,981	\$ 34,996																										
b.	2023	123,546	24,709																										
c.	2022	(380,135)	(76,027)																										
d.	2021	478,981	95,796																										
e.	2020	(151,527)	(30,305)																										
f.	Total		\$ 49,169																										
10. Actuarial value of assets as of June 30, 2024 (Item 1. + Item 3.d. + Item 7.+ Item 9.f.)	\$ 3,549,422																												
11. Ratio of actuarial value to market value	95.7%																												
12. Estimated annual return on actuarial value of assets	8.0%																												

\* Amounts may not add due to rounding



**Development of Actuarial Value of Assets**  
**Hazardous Members Insurance**  
(Dollar amounts expressed in thousands)\*

Year Ending	June 30, 2024																												
1. Actuarial value of assets at beginning of year	\$ 1,615,349																												
2. Market value of assets at beginning of year	\$ 1,634,192																												
3. Net new investments																													
a. Contributions	\$ 27,624																												
b. Benefit payments	(94,751)																												
c. Administrative expenses	(522)																												
d. Subtotal	\$ (67,649)																												
4. Market value of assets at end of year	\$ 1,752,366																												
5. Net earnings (Item 4. - Item 2. - Item 3.d.)	\$ 185,824																												
6. Assumed investment return rate for fiscal year	6.50%																												
7. Expected return for immediate recognition	\$ 104,024																												
8. Excess return for phased recognition	\$ 81,800																												
9. Phased-in recognition, 20% of excess return on assets for prior years:																													
	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 5%;"></th> <th style="text-align: center;"><u>Fiscal Year</u> <u>Ending June 30,</u></th> <th style="text-align: center;"><u>Excess</u> <u>Return</u></th> <th style="text-align: center;"><u>Recognized</u> <u>Amount</u></th> </tr> </thead> <tbody> <tr> <td style="padding-left: 20px;">a.</td> <td style="text-align: center;">2024</td> <td style="text-align: right;">\$ 81,800</td> <td style="text-align: right;">\$ 16,360</td> </tr> <tr> <td style="padding-left: 20px;">b.</td> <td style="text-align: center;">2023</td> <td style="text-align: right;">56,727</td> <td style="text-align: right;">11,345</td> </tr> <tr> <td style="padding-left: 20px;">c.</td> <td style="text-align: center;">2022</td> <td style="text-align: right;">(180,610)</td> <td style="text-align: right;">(36,122)</td> </tr> <tr> <td style="padding-left: 20px;">d.</td> <td style="text-align: center;">2021</td> <td style="text-align: right;">244,967</td> <td style="text-align: right;">48,993</td> </tr> <tr> <td style="padding-left: 20px;">e.</td> <td style="text-align: center;">2020</td> <td style="text-align: right;">(80,794)</td> <td style="text-align: right;">(16,159)</td> </tr> <tr> <td style="padding-left: 20px;">f.</td> <td style="text-align: center;">Total</td> <td></td> <td style="text-align: right; border-top: 1px solid black;">\$ 24,418</td> </tr> </tbody> </table>		<u>Fiscal Year</u> <u>Ending June 30,</u>	<u>Excess</u> <u>Return</u>	<u>Recognized</u> <u>Amount</u>	a.	2024	\$ 81,800	\$ 16,360	b.	2023	56,727	11,345	c.	2022	(180,610)	(36,122)	d.	2021	244,967	48,993	e.	2020	(80,794)	(16,159)	f.	Total		\$ 24,418
	<u>Fiscal Year</u> <u>Ending June 30,</u>	<u>Excess</u> <u>Return</u>	<u>Recognized</u> <u>Amount</u>																										
a.	2024	\$ 81,800	\$ 16,360																										
b.	2023	56,727	11,345																										
c.	2022	(180,610)	(36,122)																										
d.	2021	244,967	48,993																										
e.	2020	(80,794)	(16,159)																										
f.	Total		\$ 24,418																										
10. Actuarial value of assets as of June 30, 2024 (Item 1. + Item 3.d. + Item 7.+ Item 9.f.)	\$ 1,676,141																												
11. Ratio of actuarial value to market value	95.7%																												
12. Estimated annual return on actuarial value of assets	8.1%																												

\* Amounts may not add due to rounding



**Schedule of Funding Progress**  
**Insurance Benefits**  
(Dollar amounts expressed in thousands)

June 30, (1)	Actuarial Value of Assets (AVA) (2)	Actuarial Accrued Liability (AAL) (3)	Unfunded Actuarial Accrued Liability (UAAL) (3) - (2) (4)	Funded Ratio (2)/(3) (5)	Annual Covered Payroll (6)	UAAL as % of Payroll (4)/(6) (7)
<b>Non-Hazardous Members</b>						
2015	\$ 1,997,456	\$ 2,907,827	\$ 910,371	68.7%	\$ 2,296,716	39.6%
2016	2,079,811	2,988,121	908,310	69.6%	2,352,762	38.6%
2017	2,227,401	3,355,151	1,127,750	66.4%	2,452,407	46.0%
2018	2,371,430	3,092,624	721,194	76.7%	2,466,801	29.2%
2019	2,523,249	3,567,947	1,044,698	70.7%	2,521,860	41.4%
2020	2,661,351	3,392,085	730,734	78.5%	2,565,391	28.5%
2021	2,947,312	3,450,484	503,172	85.4%	2,528,735	19.9%
2022	3,160,084	2,391,990	(768,094)	132.1%	2,691,171	-28.5%
2023	3,366,332	2,560,387	(805,945)	131.5%	2,898,813	-27.8%
2024	3,549,422	2,901,345	(648,077)	122.3%	3,137,814	-20.7%
<b>Hazardous Members</b>						
2015	\$ 1,087,707	\$ 1,504,015	\$ 416,308	72.3%	\$ 483,641	86.1%
2016	1,135,784	1,558,818	423,034	72.9%	492,851	85.8%
2017	1,196,780	1,788,433	591,653	66.9%	541,633	109.2%
2018	1,256,306	1,684,028	427,722	74.6%	533,618	80.2%
2019	1,313,659	1,732,879	419,220	75.8%	559,353	74.9%
2020	1,362,028	1,740,971	378,943	78.2%	568,558	66.6%
2021	1,475,635	1,751,203	275,568	84.3%	578,355	47.6%
2022	1,553,761	1,538,131	(15,630)	101.0%	620,934	-2.5%
2023	1,615,349	1,604,146	(11,203)	100.7%	677,988	-1.7%
2024	1,676,141	1,668,057	(8,084)	100.5%	743,133	-1.1%
<b>Total CERS Members</b>						
2015	\$ 3,085,163	\$ 4,411,842	\$ 1,326,679	69.9%	\$ 2,780,357	47.7%
2016	3,215,595	4,546,939	1,331,344	70.7%	2,845,613	46.8%
2017	3,424,181	5,143,584	1,719,403	66.6%	2,994,040	57.4%
2018	3,627,736	4,776,652	1,148,916	75.9%	3,000,419	38.3%
2019	3,836,908	5,300,826	1,463,918	72.4%	3,081,213	47.5%
2020	4,023,379	5,133,056	1,109,677	78.4%	3,133,949	35.4%
2021	4,422,947	5,201,687	778,740	85.0%	3,107,090	25.1%
2022	4,713,845	3,930,121	(783,724)	119.9%	3,312,105	-23.7%
2023	4,981,681	4,164,533	(817,148)	119.6%	3,576,801	-22.8%
2024	5,225,563	4,569,402	(656,161)	114.4%	3,880,947	-16.9%



**Solvency Test**  
**Insurance Benefits**  
(Dollar amounts expressed in thousands)

June 30, (1)	Actuarial Accrued Liability				Portion of Aggregate Accrued Liabilities Covered by Assets		
	Active Member Contributions (2)	Retired Members & Beneficiaries (3)	Active Members (Employer Financed) (4)	Valuation Assets (5)	Active (6)	Retired (7)	ER Financed (8)
<b>Non-Hazardous Members</b>							
2015	\$ -	\$ 1,372,597	\$ 1,535,231	\$ 1,997,456	100.0%	100.0%	40.7%
2016	-	1,484,937	1,503,184	2,079,811	100.0%	100.0%	39.6%
2017	-	1,603,438	1,751,713	2,227,401	100.0%	100.0%	35.6%
2018	-	1,525,323	1,567,301	2,371,430	100.0%	100.0%	54.0%
2019	-	1,830,692	1,737,255	2,523,249	100.0%	100.0%	39.9%
2020	-	1,746,159	1,645,926	2,661,351	100.0%	100.0%	55.6%
2021	-	1,835,734	1,614,750	2,947,312	100.0%	100.0%	68.8%
2022	-	1,055,375	1,336,615	3,160,084	100.0%	100.0%	100.0%
2023	-	1,256,529	1,303,858	3,366,332	100.0%	100.0%	100.0%
2024	-	1,510,962	1,390,383	3,549,422	100.0%	100.0%	100.0%
<b>Hazardous Members</b>							
2015	\$ -	\$ 790,714	\$ 713,301	\$ 1,087,707	100.0%	100.0%	41.6%
2016	-	879,360	679,458	1,135,784	100.0%	100.0%	37.7%
2017	-	994,764	793,669	1,196,780	100.0%	100.0%	25.5%
2018	-	1,001,717	682,311	1,256,306	100.0%	100.0%	37.3%
2019	-	1,072,861	660,018	1,313,659	100.0%	100.0%	36.5%
2020	-	1,154,389	586,582	1,362,028	100.0%	100.0%	35.4%
2021	-	1,217,527	533,676	1,475,635	100.0%	100.0%	48.4%
2022	-	1,045,022	493,109	1,553,761	100.0%	100.0%	100.0%
2023	-	1,163,314	440,832	1,615,349	100.0%	100.0%	100.0%
2024	-	1,237,543	430,514	1,676,141	100.0%	100.0%	100.0%



## SECTION 4

---

### AMORTIZATION BASES

## Amortization of Unfunded Liability

### Non-Hazardous Members Retirement

Valuation Year Base Established	Original Amortization Base	Remaining at June 30, 2024	Payments for FYE 2026	Funding Period at June 30, 2024
June 30, 2019	\$ 7,306,586	\$ 7,435,084	\$ 500,921	25
June 30, 2020	(43,634)	65,637	5,853	16
June 30, 2021	(333,595)	(303,830)	(25,989)	17
June 30, 2022	327,156	316,686	26,071	18
June 30, 2023	(803,273)	(905,957)	(71,995)	19
June 30, 2024	(42,864)	(42,864)	(5,835)	20
Total		\$ 6,564,756	\$ 429,026	
Projected Payroll for FYE 2026			\$ 3,200,570	
Amortization Payments as a Percentage of Payroll			13.40%	

### Hazardous Members Retirement

Valuation Year Base Established	Original Amortization Base	Remaining at June 30, 2024	Payments for FYE 2026	Funding Period at June 30, 2024
June 30, 2019	\$ 2,870,259	\$ 2,942,302	\$ 198,231	25
June 30, 2020	41,583	106,526	9,499	16
June 30, 2021	(57,337)	(16,100)	(1,377)	17
June 30, 2022	32,971	22,100	1,819	18
June 30, 2023	(215,367)	(247,537)	(19,671)	19
June 30, 2024	(16,713)	(16,713)	(2,666)	20
Total		\$ 2,790,578	\$ 185,835	
Projected Payroll for FYE 2026			\$ 757,995	
Amortization Payments as a Percentage of Payroll			24.52%	

Note:

Budgeted contribution rates for FYE 2025 were known at the time of the June 30, 2024 Valuation. Amortization bases established at this valuation date were adjusted accordingly.



## Amortization of Unfunded Liability

### Non-Hazardous Members Insurance

Valuation Year Base Established	Original Amortization Base	Remaining at June 30, 2024	Payments for FYE 2026	Funding Period at June 30, 2024
June 30, 2019	\$ 1,044,698	\$ 1,063,550	\$ 71,654	25
June 30, 2020	(332,646)	(323,726)	(28,866)	16
June 30, 2021	(219,172)	(227,191)	(19,433)	17
June 30, 2022	(1,261,234)	(1,333,873)	(109,811)	18
June 30, 2023	44,464	14,706	1,169	19
June 30, 2024	158,457	158,457	10,197	20
Total		\$ (648,077)	\$ (75,090)	
Projected Payroll for FYE 2026			\$ 3,168,830	
Amortization Payments as a Percentage of Payroll			-2.37%	

### Hazardous Members Insurance

Valuation Year Base Established	Original Amortization Base	Remaining at June 30, 2024	Payments for FYE 2026	Funding Period at June 30, 2024
June 30, 2019	\$ 419,220	\$ 422,089	\$ 28,437	25
June 30, 2020	(43,079)	(44,181)	(3,940)	16
June 30, 2021	(100,257)	(106,019)	(9,068)	17
June 30, 2022	(282,650)	(299,341)	(24,643)	18
June 30, 2023	23,141	19,902	1,582	19
June 30, 2024	(534)	(534)	(254)	20
Total		\$ (8,084)	\$ (7,886)	
Projected Payroll for FYE 2026			\$ 754,131	
Amortization Payments as a Percentage of Payroll			-1.05%	

Note:

Budgeted contribution rates for FYE 2025 were known at the time of the June 30, 2024 Valuation. Amortization bases established at this valuation date were adjusted accordingly.



## SECTION 5

---

### MEMBERSHIP INFORMATION



## Membership Tables

<u>TABLE NUMBER</u>	<u>PAGE</u>	<u>CONTENT OF TABLE</u>
23	44	SUMMARY OF MEMBERSHIP DATA
24	45	SUMMARY OF HISTORICAL ACTIVE MEMBERSHIP
25	46	DISTRIBUTION OF ACTIVE MEMBERS BY AGE AND SERVICE – NON-HAZARDOUS MEMBERS
26	47	DISTRIBUTION OF ACTIVE MEMBERS BY AGE AND SERVICE – HAZARDOUS MEMBERS
27	48	SCHEDULE OF ANNUITANTS BY AGE – NON-HAZARDOUS MEMBERS
28	49	SCHEDULE OF ANNUITANTS BY AGE – HAZARDOUS MEMBERS
29	50	SCHEDULE OF ANNUITANTS BY BENEFIT TYPE – NON-HAZARDOUS RETIREES
30	51	SCHEDULE OF ANNUITANTS BY BENEFIT TYPE – HAZARDOUS RETIREES
31	52	SCHEDULE OF ANNUITANTS BY BENEFIT TYPE – NON-HAZARDOUS BENEFICIARIES
32	53	SCHEDULE OF ANNUITANTS BY BENEFIT TYPE – HAZARDOUS BENEFICIARIES
33	54	SCHEDULE OF ANNUITANTS ADDED TO AND REMOVED FROM ROLLS

**Summary of Membership Data**  
(Total dollar amounts expressed in thousands)

	Non-Hazardous June 30, 2024 (1)	Hazardous June 30, 2024 (2)	Total June 30, 2024 (3)	Total June 30, 2023 (4)
1. Active members				
a. Males	29,788	8,587	38,375	37,237
b. Females	50,652	1,091	51,743	50,778
c. Total members	80,440	9,678	90,118	88,015
d. Total annualized prior year salaries	\$ 3,137,814	\$ 743,133	\$ 3,880,947	\$ 3,576,801
e. Average salary <sup>3</sup>	\$ 39,008	\$ 76,786	\$ 43,065	\$ 40,639
f. Average age	47.0	37.7	46.0	46.4
g. Average service	8.6	9.6	8.7	8.9
h. Member contributions with interest	\$ 1,384,947	\$ 509,070	\$ 1,894,017	\$ 1,817,599
i. Average contributions with interest <sup>3</sup>	\$ 17,217	\$ 52,601	\$ 21,017	\$ 20,651
2. Vested inactive members <sup>2</sup>				
a. Number	50,532	1,795	52,327	52,326
b. Total annual deferred benefits	\$ 92,724	\$ 8,929	\$ 101,653	\$ 97,661
c. Average annual deferred benefit <sup>3</sup>	\$ 1,835	\$ 4,974	\$ 1,943	\$ 1,866
d. Average age at the valuation date	55.1	47.6	54.8	54.3
3. Nonvested inactive members <sup>2</sup>				
a. Number	65,257	2,623	67,880	63,047
b. Total member contributions with interest	\$ 101,408	\$ 11,525	\$ 112,933	\$ 101,043
c. Average contributions with interest <sup>3</sup>	\$ 1,554	\$ 4,394	\$ 1,664	\$ 1,603
4. Service retirees <sup>1</sup>				
a. Number	61,838	9,720	71,558	70,044
b. Total annual benefits	\$ 768,949	\$ 292,354	\$ 1,061,303	\$ 1,025,813
c. Average annual benefit <sup>3</sup>	\$ 12,435	\$ 30,078	\$ 14,831	\$ 14,645
d. Average age at the valuation date	71.6	63.3	70.5	70.2
5. Disabled retirees <sup>1</sup>				
a. Number	3,716	590	4,306	4,360
b. Total annual benefits	\$ 43,923	\$ 10,029	\$ 53,952	\$ 54,241
c. Average annual benefit <sup>3</sup>	\$ 11,820	\$ 16,998	\$ 12,529	\$ 12,441
d. Average age at the valuation date	67.8	59.5	66.6	66.2
6. Beneficiaries <sup>1</sup>				
a. Number	6,831	1,543	8,374	8,131
b. Total annual benefits	\$ 70,320	\$ 26,706	\$ 97,026	\$ 92,648
c. Average annual benefit <sup>3</sup>	\$ 10,294	\$ 17,308	\$ 11,587	\$ 11,394
d. Average age at the valuation date	69.1	60.9	67.6	67.2

<sup>1</sup> 4,085 members receiving benefits in both the non-hazardous and hazardous fund. Members' headcounts and hazardous benefits included in the hazardous summary above. Members' additional \$30,693,000 in non-hazardous annual benefits not included in summary above.

<sup>2</sup> Vested inactive member section includes Tier 1 members eligible for a benefit equal to the actuarially equivalent of two times the member's contribution balance.

<sup>3</sup> Average dollar amounts shown are expressed to the dollar.



### Summary of Historical Active Membership

June 30, (1)	Active Members		Covered Payroll <sup>1</sup>		Average Annual Pay	
	Number (2)	Percent Increase /(Decrease) (3)	Amount in Thousands (4)	Percent Increase /(Decrease) (5)	Amount (6)	Percent Increase /(Decrease) (7)
<b>Non-Hazardous Members</b>						
2015	80,852		\$ 2,296,716		\$ 28,406	
2016	80,664	-0.2%	2,352,762	2.4%	29,167	2.7%
2017	82,198	1.9%	2,452,407	4.2%	29,835	2.3%
2018	81,818	-0.5%	2,466,801	0.6%	30,150	1.1%
2019	81,506	-0.4%	2,521,860	2.2%	30,941	2.6%
2020	81,250	-0.3%	2,565,391	1.7%	31,574	2.0%
2021	77,367	-4.8%	2,528,735	-1.4%	32,685	3.5%
2022	77,849	0.6%	2,691,171	6.4%	34,569	5.8%
2023	78,810	1.2%	2,898,813	7.7%	36,782	6.4%
2024	80,440	2.1%	3,137,814	8.2%	39,008	6.1%
<b>Hazardous Members</b>						
2015	9,172		\$ 483,641		\$ 52,730	
2016	9,084	-1.0%	492,851	1.9%	54,255	2.9%
2017	9,495	4.5%	541,633	9.9%	57,044	5.1%
2018	9,263	-2.4%	533,618	-1.5%	57,607	1.0%
2019	9,474	2.3%	559,353	4.8%	59,041	2.5%
2020	9,419	-0.6%	568,558	1.6%	60,363	2.2%
2021	9,173	-2.6%	578,355	1.7%	63,050	4.5%
2022	9,184	0.1%	620,934	7.4%	67,610	7.2%
2023	9,205	0.2%	677,988	9.2%	73,654	8.9%
2024	9,678	5.1%	743,133	9.6%	76,786	4.3%

<sup>1</sup> Covered payroll is the annualized, projected compensation for the following year and does not include payroll attributable to working retirees.



**Distribution of Active Members by Age and by Years of Service**  
**Non-Hazardous Members**

Attained Age	Years of Credited Service												Total	
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30-34	35 & Over		
	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	
Under 20	574 \$13,910	53 \$15,467	2 \$6,660	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	629 \$14,018
20-24	2,009 \$23,099	1,046 \$29,425	506 \$32,496	198 \$35,241	68 \$38,138	27 \$44,134	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	3,854 \$27,086
25-29	1,585 \$27,659	1,269 \$33,614	877 \$36,299	512 \$37,927	416 \$39,153	719 \$44,910	9 \$61,764	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	5,387 \$34,691
30-34	1,622 \$26,259	1,260 \$31,545	899 \$34,063	560 \$35,870	546 \$39,254	1,753 \$44,686	368 \$53,797	12 \$48,984	0 \$0	1 \$22,263	0 \$0	0 \$0	0 \$0	7,021 \$36,067
35-39	1,424 \$26,381	1,161 \$31,965	911 \$33,468	521 \$35,222	492 \$37,294	2,009 \$43,788	936 \$53,878	385 \$59,549	9 \$69,845	0 \$0	0 \$0	0 \$0	0 \$0	7,848 \$38,713
40-44	1,176 \$27,703	1,048 \$31,703	798 \$33,856	516 \$36,851	534 \$35,390	2,321 \$40,777	1,125 \$49,810	959 \$59,123	428 \$61,268	23 \$70,936	1 \$155,155	0 \$0	0 \$0	8,929 \$41,004
45-49	1,033 \$29,699	849 \$35,538	713 \$35,648	468 \$37,770	485 \$37,473	2,308 \$40,705	1,373 \$45,387	1,199 \$53,933	996 \$61,555	293 \$65,185	7 \$75,195	0 \$0	0 \$0	9,724 \$43,602
50-54	822 \$29,245	808 \$35,235	583 \$35,575	459 \$37,556	442 \$37,595	2,148 \$39,910	1,593 \$43,992	1,576 \$48,915	1,340 \$54,360	634 \$65,859	82 \$78,173	4 \$130,137	4 \$0	10,491 \$43,993
55-59	719 \$26,689	679 \$32,133	529 \$34,566	395 \$33,406	381 \$37,253	1,908 \$41,264	1,458 \$41,774	1,639 \$44,482	1,541 \$46,780	751 \$56,661	142 \$74,635	33 \$74,048	33 \$0	10,175 \$41,957
60-64	606 \$23,573	552 \$28,749	494 \$29,775	351 \$31,446	316 \$30,364	1,735 \$37,092	1,338 \$41,905	1,484 \$44,241	1,397 \$44,996	746 \$48,080	145 \$62,418	57 \$68,992	57 \$0	9,221 \$39,397
65 & Over	626 \$17,587	575 \$25,110	425 \$24,106	303 \$24,237	331 \$29,303	1,599 \$31,099	1,130 \$36,182	934 \$39,467	638 \$44,903	354 \$46,030	137 \$51,563	109 \$60,891	109 \$0	7,161 \$33,355
Total	12,196 \$25,432	9,300 \$31,732	6,737 \$33,519	4,283 \$35,102	4,011 \$36,360	16,527 \$40,353	9,330 \$44,703	8,188 \$48,533	6,349 \$51,126	2,802 \$56,110	514 \$65,768	203 \$66,669	203 \$0	80,440 \$39,008



**Distribution of Active Members by Age and by Years of Service**  
**Hazardous Members**

Attained Age	Years of Credited Service												Total	
	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30-34	35 & Over		
	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	Count & Avg. Comp.	
Under 20	14 \$43,099	3 \$51,906	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	17 \$44,653
20-24	296 \$44,729	216 \$57,941	128 \$61,408	45 \$65,254	26 \$69,436	1 \$48,594	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	712 \$53,940
25-29	222 \$50,022	249 \$59,438	242 \$63,285	211 \$68,737	217 \$66,807	361 \$74,144	5 \$65,406	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	1,507 \$64,574
30-34	104 \$47,793	126 \$58,873	149 \$66,129	126 \$68,785	136 \$68,462	876 \$75,919	210 \$82,977	2 \$92,400	0 \$0	0 \$0	0 \$0	0 \$0	0 \$0	1,729 \$71,911
35-39	77 \$46,417	88 \$60,848	75 \$63,482	63 \$62,896	73 \$67,660	549 \$76,310	659 \$85,706	214 \$88,673	2 \$72,449	0 \$0	0 \$0	0 \$0	0 \$0	1,800 \$77,826
40-44	42 \$53,718	45 \$62,316	32 \$62,118	39 \$66,044	46 \$64,989	221 \$77,259	372 \$85,735	663 \$95,919	121 \$95,654	5 \$137,449	0 \$0	0 \$0	0 \$0	1,586 \$86,656
45-49	22 \$54,109	25 \$58,078	10 \$60,272	16 \$51,936	18 \$65,776	110 \$72,233	161 \$83,242	419 \$93,317	226 \$101,647	51 \$105,116	2 \$113,499	0 \$0	0 \$0	1,060 \$88,932
50-54	21 \$50,628	15 \$52,588	16 \$67,612	8 \$94,441	15 \$71,815	80 \$68,401	100 \$79,765	211 \$90,245	169 \$99,785	87 \$115,059	15 \$126,260	0 \$0	0 \$0	737 \$89,586
55-59	8 \$46,187	10 \$43,083	7 \$64,010	5 \$84,427	6 \$69,229	40 \$69,678	47 \$76,482	99 \$88,760	64 \$98,340	25 \$104,034	8 \$130,574	3 \$127,927	3 \$85,646	
60-64	4 \$47,944	3 \$42,902	4 \$48,932	2 \$54,687	2 \$62,260	19 \$62,823	18 \$66,774	63 \$88,955	21 \$84,801	4 \$106,772	7 \$101,302	5 \$115,677	5 \$80,561	
65 & Over	0 \$0	0 \$0	1 \$24,870	2 \$48,162	1 \$35,942	11 \$66,527	6 \$69,149	17 \$91,045	7 \$89,199	5 \$141,341	4 \$69,771	2 \$109,898	2 \$83,600	
Total	810 \$47,609	780 \$58,780	664 \$63,449	517 \$67,426	540 \$67,369	2,268 \$75,140	1,578 \$84,104	1,688 \$92,912	610 \$98,777	177 \$111,824	36 \$115,380	10 \$118,197	9,678 \$76,786	



**Distribution of Annuitant Monthly Benefit by Status and Age  
Non-Hazardous Retirees and Beneficiaries**

(Dollar amounts expressed in thousands)

Current Age	Retirement		Disability		Survivors & Beneficiaries		Total	
	Number of Annuitants	Total Annual Benefit Amount	Number of Annuitants	Total Annual Benefit Amount	Number of Annuitants	Total Annual Benefit Amount	Number of Annuitants	Total Annual Benefit Amount
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Under 50	271	\$ 6,700	102	\$ 1,332	773	\$ 6,982	1,146	\$ 15,013
50 - 54	1,282	26,886	202	2,512	277	2,568	1,761	31,966
55 - 59	3,624	61,948	382	4,857	430	4,336	4,436	71,141
60 - 64	8,140	125,397	688	9,356	684	8,497	9,512	143,249
65 - 69	13,887	182,278	877	10,234	923	10,277	15,687	202,788
70 - 74	13,938	163,148	667	7,574	1,077	12,192	15,682	182,914
75 - 79	10,471	110,623	453	4,926	1,067	10,597	11,991	126,146
80 - 84	6,117	57,253	231	2,189	832	8,519	7,180	67,961
85 - 89	2,907	25,264	90	753	508	4,503	3,505	30,520
90 And Over	1,201	9,452	24	191	260	1,851	1,485	11,494
<b>Total</b>	<b>61,838</b>	<b>\$ 768,949</b>	<b>3,716</b>	<b>\$ 43,923</b>	<b>6,831</b>	<b>\$ 70,320</b>	<b>72,385</b>	<b>\$ 883,192</b>

\*Amounts may not add due to rounding



**Distribution of Annuitant Monthly Benefit by Status and Age  
Hazardous Retirees and Beneficiaries  
(Dollar amounts expressed in thousands)**

Current Age	Retirement		Disability		Survivors & Beneficiaries		Total	
	Number of Annuitants	Total Annual Benefit Amount	Number of Annuitants	Total Annual Benefit Amount	Number of Annuitants	Total Annual Benefit Amount	Number of Annuitants	Total Annual Benefit Amount
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Under 50	877	\$ 33,914	100	\$ 1,809	335	\$ 4,111	1,312	\$ 39,833
50 - 54	1,453	52,584	114	1,989	102	1,717	1,669	56,290
55 - 59	1,633	53,743	103	1,939	124	2,253	1,860	57,936
60 - 64	1,612	48,343	103	1,723	153	2,844	1,868	52,910
65 - 69	1,416	37,014	77	1,199	219	4,156	1,712	42,369
70 - 74	1,369	36,505	57	846	216	4,401	1,642	41,752
75 - 79	825	18,993	24	378	180	3,456	1,029	22,827
80 - 84	381	8,008	9	103	133	2,468	523	10,580
85 - 89	126	2,539	2	36	58	1,004	186	3,579
90 And Over	28	711	1	7	23	296	52	1,013
<b>Total</b>	<b>9,720</b>	<b>\$ 292,354</b>	<b>590</b>	<b>\$ 10,029</b>	<b>1,543</b>	<b>\$ 26,706</b>	<b>11,853</b>	<b>\$ 329,089</b>

\*Amounts may not add due to rounding



### Non-Hazardous Retired Lives Summary

Form of Payment (1)	Male Lives		Female Lives		Total	
	Number (2)	Monthly Benefit Amount (3)	Number (4)	Monthly Benefit Amount (5)	Number (6)	Monthly Benefit Amount (7)
Basic	6,599	\$ 7,385,649	25,432	\$ 19,976,955	32,031	\$ 27,362,604
Joint & Survivor:						
100% to Beneficiary	4,662	5,871,567	3,308	2,417,050	7,970	8,288,617
66 2/3% to Beneficiary	925	1,843,370	873	1,013,087	1,798	2,856,457
50% to Beneficiary	1,294	2,233,782	2,119	2,569,068	3,413	4,802,850
Pop-up Option	4,298	7,373,353	4,576	5,103,904	8,874	12,477,257
Social Security Option:						
Age 62 Basic	225	407,340	573	717,877	798	1,125,217
Age 62 Survivorship	580	1,128,376	398	436,951	978	1,565,326
Partial Deferred (Old Plan)	0	0	0	0	0	0
Widows Age 60	0	0	0	0	0	0
5 Years Certain	0	0	0	0	0	0
10 Years Certain	0	0	0	0	0	0
10 Years Certain & Life	1,622	1,978,439	4,366	3,711,191	5,988	5,689,631
15 Years Certain & Life	772	907,594	1,356	1,062,604	2,128	1,970,198
20 Years Certain & Life	541	781,105	1,035	820,057	1,576	1,601,162
<b>Total:</b>	<b>21,518</b>	<b>\$ 29,910,575</b>	<b>44,036</b>	<b>\$ 37,828,744</b>	<b>65,554</b>	<b>\$ 67,739,319</b>





### Hazardous Retired Lives Summary

Form of Payment (1)	Male Lives		Female Lives		Total	
	Number (2)	Monthly Benefit Amount (3)	Number (4)	Monthly Benefit Amount (5)	Number (6)	Monthly Benefit Amount (7)
Basic	1,449	\$ 3,132,484	448	\$ 781,141	1,897	\$ 3,913,625
Joint & Survivor:						
100% to Beneficiary	1,690	3,906,672	89	128,734	1,779	4,035,406
66 2/3% to Beneficiary	405	1,080,557	31	75,088	436	1,155,645
50% to Beneficiary	578	1,523,875	68	164,448	646	1,688,324
Pop-up Option	3,962	10,834,042	197	456,026	4,159	11,290,068
Social Security Option:						
Age 62 Basic	111	179,872	14	17,912	125	197,784
Age 62 Survivorship	311	603,075	24	40,325	335	643,400
Partial Deferred (Old Plan)	0	0	0	0	0	0
Widows Age 60	0	0	0	0	0	0
5 Years Certain	0	0	0	0	0	0
10 Years Certain	124	488,828	7	23,881	131	512,709
10 Years Certain & Life	277	623,036	80	151,117	357	774,153
15 Years Certain & Life	142	310,794	28	61,661	170	372,454
20 Years Certain & Life	237	552,654	38	62,315	275	614,969
<b>Total:</b>	<b>9,286</b>	<b>\$ 23,235,889</b>	<b>1,024</b>	<b>\$ 1,962,648</b>	<b>10,310</b>	<b>\$ 25,198,537</b>



## Non-Hazardous Beneficiary Lives Summary

Form of Payment (1)	Male Lives		Female Lives		Total	
	Number (2)	Monthly Benefit Amount (3)	Number (4)	Monthly Benefit Amount (5)	Number (6)	Monthly Benefit Amount (7)
Basic	33	\$ 12,086	76	\$ 69,986	109	\$ 82,072
Joint & Survivor:						
100% to Beneficiary	626	392,306	2,193	1,743,899	2,819	2,136,205
66 2/3% to Beneficiary	108	64,312	318	278,485	426	342,797
50% to Beneficiary	236	113,501	464	280,077	700	393,578
Pop-up Option	337	310,844	1,139	1,311,923	1,476	1,622,768
Social Security Option:						
Age 62 Basic	1	860	5	4,294	6	5,154
Age 62 Survivorship	32	29,467	197	260,258	229	289,725
Partial Deferred (Old Plan)	0	0	0	0	0	0
Widows Age 60	0	0	0	0	0	0
5 Years Certain	112	130,942	147	155,719	259	286,661
10 Years Certain	160	109,806	195	180,797	355	290,603
10 Years Certain & Life	61	53,212	101	110,089	162	163,302
15 Years Certain & Life	55	42,811	105	95,252	160	138,063
20 Years Certain & Life	44	23,678	86	85,436	130	109,114
<b>Total:</b>	<b>1,805</b>	<b>\$ 1,283,826</b>	<b>5,026</b>	<b>\$ 4,576,215</b>	<b>6,831</b>	<b>\$ 5,860,041</b>



## Hazardous Beneficiary Lives Summary

Form of Payment (1)	Male Lives		Female Lives		Total	
	Number (2)	Monthly Benefit Amount (3)	Number (4)	Monthly Benefit Amount (5)	Number (6)	Monthly Benefit Amount (7)
Basic	16	\$ 10,460	99	\$ 124,968	115	\$ 135,427
Joint & Survivor:						
100% to Beneficiary	36	31,174	412	573,816	448	604,990
66 2/3% to Beneficiary	2	1,688	83	124,609	85	126,296
50% to Beneficiary	21	18,890	135	135,411	156	154,301
Pop-up Option	48	32,812	465	867,414	513	900,226
Social Security Option:						
Age 62 Basic	0	0	2	1,641	2	1,641
Age 62 Survivorship	1	423	109	144,282	110	144,705
Partial Deferred (Old Plan)	0	0	0	0	0	0
Widows Age 60	0	0	2	1,469	2	1,469
5 Years Certain	3	5,691	5	12,473	8	18,164
10 Years Certain	13	19,507	32	52,243	45	71,750
10 Years Certain & Life	2	6,642	10	11,246	12	17,888
15 Years Certain & Life	6	6,755	11	16,656	17	23,411
20 Years Certain & Life	10	7,048	20	18,200	30	25,248
<b>Total:</b>	<b>158</b>	<b>\$ 141,089</b>	<b>1,385</b>	<b>\$ 2,084,426</b>	<b>1,543</b>	<b>\$ 2,225,515</b>



**Schedule of Retirees Added to And Removed from Rolls**  
(Dollar amounts except average allowance expressed in thousands)

Year Ended	Added to	Removed	Rolls End of the Year		% Increase in Annual Benefit	Average Annual Benefit
	Rolls	from Rolls	Number	Annual Benefits		
(1)	Number	Number	(4)	(5)	(6)	(7)
(1)	(2)	(3)	(4)	(5)	(6)	(7)
<b>Non-Hazardous</b>						
2015	4,020	1,304	52,651	\$ 617,551		\$ 11,729
2016	4,409	721	56,339	661,217	7.1%	11,736
2017	4,141	1,467	59,013	667,468	0.9%	11,311
2018	4,650	1,725	61,938	710,374	6.4%	11,469
2019	4,472	1,871	64,539	747,117	5.2%	11,576
2020	3,550	2,675	65,414	763,459	2.2%	11,671
2021	4,350	2,558	67,206	791,562	3.7%	11,778
2022	4,693	3,010	68,889	820,678	3.7%	11,913
2023	4,753	2,710	70,932	855,173	4.2%	12,056
2024	4,203	2,750	72,385	883,192	3.3%	12,201
<b>Hazardous</b>						
2015	526	138	8,034	\$ 202,153		\$ 25,162
2016	604	75	8,563	215,302	6.5%	25,143
2017	576	141	8,998	226,680	5.3%	25,192
2018	779	190	9,587	245,675	8.4%	25,626
2019	608	172	10,023	258,813	5.3%	25,822
2020	621	192	10,452	274,791	6.2%	26,291
2021	651	245	10,858	288,876	5.1%	26,605
2022	674	301	11,231	301,966	4.5%	26,887
2023	672	300	11,603	317,529	5.2%	27,366
2024	548	298	11,853	329,089	3.6%	27,764



## SECTION 6

---

### ASSESSMENT AND DISCLOSURE OF RISK

# Risks Associated with Measuring the Accrued Liability And Actuarially Determined Contribution

(As Required by ASOP No. 51)

The determination of CERS's accrued liability and actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. The risk measures illustrated in this section are intended to aid stakeholders in understanding the effects of future experience differing from the assumptions used in performing an actuarial valuation. These risk measures may also help with illustrating the potential volatility in the funded status and actuarially determined contributions that result from differences between actual experience and the expected experience based on the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience (economic and demographic) differing from the assumptions, changes in assumptions due to changing conditions, changes in contribution requirements due to modifications to the funding policy, and changes in the liability and cost due to changes in plan provisions or applicable law. The scope of this actuarial valuation does not include any analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the System's future financial condition include:

- Investment risk – actual investment returns may differ from expected returns;
- Longevity risk – members may live longer or shorter than expected and receive pensions for a time period different than assumed;
- Other demographic risks – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future contributions differing from expected;
- Salary and payroll risk – actual salaries and total payroll may differ from expected, resulting in actual future accrued liabilities or contributions differing from expected;
- Asset/Liability mismatch – changes in assets may be inconsistent with changes in liabilities, thereby altering the relative difference between the assets and liabilities which may alter the funded status and contribution requirements;
- Contribution risk – actual contributions may differ from expected future contributions (for example, actual contributions not being paid in accordance with the System's funding policy, withdrawal liability assessments or other anticipated payments to the plan are not being paid, or material changes occurring in the anticipated number of covered employees, covered payroll, or another relevant contribution base).

Effects of certain experience can generally be anticipated. For example, if investment returns since the most recent actuarial valuation are less (or more) than the assumed rate of return, then the funded status of the plan can be expected to decrease (or increase) more than anticipated.

The required contributions in this report were established in accordance with applicable Statutes and assumptions adopted by the Board. However, stakeholders should be aware that the scheduled contributions specified in State Code do not necessarily guarantee that the contribution requirements will not increase in a future year.



## Employer Risk with Contribution Rates

Currently contributions are collected from participating employers based on the employer's total payroll of employees who are earning benefits in CERS (i.e. covered payroll). The actuarially determined contribution rate is comprised of two components - the normal cost rate (to pay for the benefits accruing in the next year) and the unfunded amortization (to pay for the benefits accrued by members in previous years). The unfunded amortization is calculated by first determining the dollar amount necessary to pay for the unfunded liability based on CERS's funding policy, and then by dividing that dollar amount by expected covered payroll to convert that contribution requirement to a percentage of payroll (i.e. a contribution rate).

As the contribution requirement, as a percentage of payroll, increases then there is increased incentive for participating employers to make deliberate business action to reduce their payroll reported to the System in order to reduce their pension cost.

## Plan Specific Risk Measures

Risks faced by a pension plan evolve over time. A relatively new plan with virtually no assets and paying few benefits will experience lower investment risk than a mature plan with a significant amount of assets and large number of members receiving benefits. There are a few measures that can assist stakeholders in understanding and comparing the maturity of a plan to other systems, which include:

- Ratio of market value of assets to payroll: The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. If assets are approximately the same as covered payroll, an investment return that is 5% different than assumed would equal 5% of payroll. In another example, if the assets are approximately twice as large as covered payroll, an investment return that is 5% different than assumed would equal 10% of payroll. A ratio that increases over time generally indicates the potential of an increasing volatility in employer contribution rates as a percentage of payroll.
- Ratio of actuarial accrued liability to payroll: The ratio of actuarial accrued liability to payroll can be used as a measure to indicate the potential volatility of contributions due to volatility in the liability experience. For instance, if the actuarial accrued liability is 5 times the size of the covered payroll, then a change in the liability that is 2% different than expected would be a change in magnitude that is 10% of payroll. A ratio that increases over time generally indicates the potential of an increasing volatility in employer contribution rates as a percentage of payroll.
- Percentage of Expected Contributions Actually Received: This measure identifies the percentage difference between the contributions the fund expects to receive during the fiscal year to and actual contributions received by the fund during the fiscal year. A percentage that is less than 100% means that actual contributions the fund received were less than the expected contributions determined by a prior actuarial valuation. On the other hand, a percentage that is greater than 100% means that actual contributions the fund received were more than the expected contributions.



- **Ratio of active to retired members:** A relatively mature open plan is likely to have close to the same number of actives to retirees resulting in a ratio that is around 1.0. On the other hand, a super-mature plan, or a plan that is closed to new entrants will have more retirees than active members resulting in a ratio below 1.0. As this ratio declines, a larger portion of the total actuarial accrued liability in the System is attributable to retirees. This metric also typically moves in tandem with the liability to payroll metric, which provides an indication of potential contribution volatility.

The following tables provide a summary of these measures for CERS Non-Hazardous and Hazardous Funds for the current year and the prior four years so stakeholders can identify how these measures are trending. While ASOP No. 51 requires this disclosure with respect to only the retirement funds, we have included this information for the insurance funds for completeness.

	CERS Non-Hazardous									
	Retirement Fund					Insurance Fund				
	June 30,					June 30,				
	2024	2023	2022	2021	2020	2024	2023	2022	2021	2020
Ratio of the market value of assets to total payroll	3.06	2.99	2.96	3.39	2.74	1.18	1.17	1.14	1.28	1.01
Ratio of actuarial accrued liability to payroll	5.03	5.28	5.82	5.89	5.70	0.92	0.88	0.89	1.36	1.32
Ratio of net cash flow to market value of assets	-0.7%	-1.2%	-1.3%	-2.9%	-2.7%	-2.4%	0.1%	0.3%	0.8%	0.1%
Percentage of Expected Contribution Actually Received	111% <sup>1</sup>	109%	99%	76%	82%	N/A <sup>1</sup>	109%	110%	88%	102%
Ratio of actives to retirees and beneficiaries	1.11	1.11	1.13	1.15	1.24					

<sup>1</sup> Expected contribution for FYE 2024 based on the actuarially determined contribution rate of 23.34% from the June 30, 2022 valuation and expected compensation based on census data from the June 30, 2023 valuation. As of the 2022 valuation (FYE2024), the required employer contribution was 0% of pay for the insurance fund.

	CERS Hazardous									
	Retirement Fund					Insurance Fund				
	June 30,					June 30,				
	2024	2023	2022	2021	2020	2024	2023	2022	2021	2020
Ratio of the market value of assets to total payroll	4.60	4.48	4.38	5.04	4.19	2.36	2.41	2.45	2.81	2.32
Ratio of actuarial accrued liability to payroll	8.17	8.63	9.44	9.73	9.55	2.24	2.37	2.48	3.03	3.06
Ratio of net cash flow to market value of assets	0.9%	1.3%	-0.8%	-2.3%	-2.1%	-4.0%	-2.5%	-1.6%	-1.4%	-1.6%
Percentage of Expected Contribution Actually Received	113% <sup>1</sup>	114%	87%	71%	80%	115% <sup>1</sup>	114%	113%	102%	104%
Ratio of actives to retirees and beneficiaries	0.82	0.79	0.82	0.84	0.90					

<sup>1</sup> Expected contribution for FYE2024 based on the actuarially determined contribution rate of 43.69% from the June 30, 2022 valuation and expected compensation based on census data from the June 30, 2023 valuation.





# Low-Default-Risk Obligation Measure

## Introduction

In December 2021, the Actuarial Standards Board (ASB) adopted a revision to Actuarial Standard of Practice (ASOP) No. 4, Measuring Pension Obligations and Determining Pension Plan Costs or Contributions. The revised ASOP No. 4 requires the calculation and disclosure of a liability referred to by the ASOP as the “Low-Default-Risk Obligation Measure” (LDROM). The rationale that the ASB cited for the calculation and disclosure of the LDROM was included in the Transmittal Memorandum of ASOP No. 4 and is presented below (emphasis added):

“The ASB believes that the calculation and disclosure of this measure provides **appropriate, useful information for the intended user regarding the funded status of a pension plan**. The calculation and disclosure of this additional measure is **not intended to suggest that this is the “right” liability measure** for a pension plan. However, the ASB does believe that **this additional disclosure provides a more complete assessment of a plan’s funded status and provides additional information regarding the security of benefits that members have earned as of the measurement date.**”

## Comparing the Accrued Liabilities and the LDROM

One of the fundamental financial objectives of the County Employees’ Retirement System (CERS) is to finance each member’s retirement benefits over the period from the member’s date of hire until the member’s projected date of retirement (entry age actuarial cost method) as a level percentage of payroll. To fulfill this objective, the discount rate that is used to value the accrued liabilities is set equal to the **expected return** on each fund’s diversified portfolio of assets (referred to sometimes as the investment return assumption). For the retirement funds, the investment return assumption is 6.50%.

The LDROM is meant to approximately represent the lump sum cost to a plan to purchase low-default-risk fixed income securities whose resulting cash flows essentially replicate in timing and amount the benefits earned (or the costs accrued) as of the measurement date. The LDROM is very dependent upon market interest rates at the time of the LDROM measurement. The lower the market interest rates, the higher the LDROM, and vice versa. The LDROM results presented in this report are based on the entry age actuarial cost method and discount rates based upon the intermediate rate from the FTSE Pension Discount Curve and Liability Index published by the Society of Actuaries. This rate is 5.32% as of June 30, 2024. This measure may not be appropriate for assessing the need for or amount of future contributions. This measure may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan’s benefit obligation.

The difference between the two measures (Valuation and LDROM) is one illustration of the savings the sponsor anticipates by taking on risk in a diversified portfolio.

### Non-Hazardous Retirement Fund

Valuation Accrued Liabilities	LDROM
\$15,776,491,221	\$17,915,297,262

### Hazardous Retirement Fund

Valuation Accrued Liabilities	LDROM
\$6,070,200,056	\$6,990,398,585



## **APPENDIX A**

---

### **ACTUARIAL ASSUMPTIONS AND METHODS**

## Summary of Actuarial Methods and Assumptions

The following presents a summary of the actuarial assumptions and methods used in the valuation of the County Employees Retirement System.

**In general, the assumptions and methods used in the valuation are based on the actuarial experience study as of June 30, 2022 and adopted by the Board in May 2023.**

*Investment return rate:*

Assumed annual rate of 6.50% net of investment expenses for the retirement funds and the insurance funds

*Price Inflation:*

Assumed annual rate of 2.50%

*Payroll Growth Assumption (used for amortization of unfunded accrued liabilities):*

Assumed annual rate of 2.00%

*Rates of Annual Salary Increase:*

Assumed rates of annual salary increases are shown below.

Service Years	Annual Rates of Salary Increase					
	Merit & seniority		Price Inflation & Productivity		Total Increase	
	Non-Hazardous	Hazardous	Non-Hazardous	Hazardous	Non-Hazardous	Hazardous
0	7.00%	15.50%	3.30%	3.55%	10.30%	19.05%
1	4.00%	5.50%	3.30%	3.55%	7.30%	9.05%
2	3.00%	3.50%	3.30%	3.55%	6.30%	7.05%
3	2.00%	2.50%	3.30%	3.55%	5.30%	6.05%
4	1.75%	2.25%	3.30%	3.55%	5.05%	5.80%
5	1.50%	2.00%	3.30%	3.55%	4.80%	5.55%
6	1.25%	2.00%	3.30%	3.55%	4.55%	5.55%
7	1.00%	1.50%	3.30%	3.55%	4.30%	5.05%
8	0.75%	1.50%	3.30%	3.55%	4.05%	5.05%
9	0.75%	1.00%	3.30%	3.55%	4.05%	4.55%
10	0.50%	1.00%	3.30%	3.55%	3.80%	4.55%
11	0.50%	0.50%	3.30%	3.55%	3.80%	4.05%
12	0.25%	0.50%	3.30%	3.55%	3.55%	4.05%
13	0.25%	0.50%	3.30%	3.55%	3.55%	4.05%
14	0.25%	0.25%	3.30%	3.55%	3.55%	3.80%
15	0.00%	0.25%	3.30%	3.55%	3.30%	3.80%
16 & Over	0.00%	0.00%	3.30%	3.55%	3.30%	3.55%



**Retirement rates:**

Assumed annual rates of retirement are shown below. Rates are only applicable for members who are eligible for a service retirement.

Age	Non-Hazardous				Service	Hazardous		
	Normal Retirement		Early Retirement <sup>1</sup>			Members participating before 9/1/2008 <sup>2</sup>	Members participating between 9/1/2008 and 1/1/2014 <sup>3</sup>	Members participating after 1/1/2014 <sup>3</sup>
	Male	Female	Male	Female				
Under 45	35.0%	27.0%			5	17.0%		
45	35.0%	27.0%			6	17.0%		
46	35.0%	27.0%			7	17.0%		
47	35.0%	27.0%			8	17.0%		
48	35.0%	27.0%			9	17.0%		
49	35.0%	27.0%			10	17.0%		
50	30.0%	27.0%			11	17.0%		
51	30.0%	27.0%			12	17.0%		
52	30.0%	27.0%			13	17.0%		
53	30.0%	27.0%			14	17.0%		
54	30.0%	27.0%			15	17.0%		
55	30.0%	27.0%	4.0%	5.0%	16	17.0%		
56	30.0%	27.0%	4.0%	5.0%	17	17.0%		
57	30.0%	27.0%	4.0%	5.0%	18	17.0%		
58	30.0%	27.0%	4.0%	5.0%	19	17.0%		
59	30.0%	27.0%	4.0%	5.0%	20	30.0%		
60	30.0%	27.0%	4.0%	8.0%	21	22.5%		
61	30.0%	27.0%	4.0%	9.0%	22	18.0%		
62	30.0%	40.0%	15.0%	20.0%	23	21.0%		
63	30.0%	35.0%	15.0%	18.0%	24	24.0%		
64	30.0%	30.0%	15.0%	16.0%	25	27.0%	21.6%	16.0%
65	30.0%	30.0%			26	30.0%	24.0%	16.0%
66	30.0%	27.0%			27	33.0%	26.4%	16.0%
67	30.0%	27.0%			28	36.0%	28.8%	16.0%
68	30.0%	27.0%			29	39.0%	31.2%	16.0%
69	30.0%	27.0%			30+	39.0%	31.2%	100.0%
70	30.0%	27.0%						
71	30.0%	27.0%						
72	30.0%	27.0%						
73	30.0%	27.0%						
74	30.0%	27.0%						
75	100.0%	100.0%						

<sup>1</sup> The annual rate of retirement is 11% for male members and 12% for female members with 25-26 years of service.

<sup>2</sup> The annual rate of retirement is 100% at age 62.

<sup>3</sup> The annual rate of retirement is 100% at age 60.

*Non-Hazardous: There is a 1% increase in the first two years a member becomes eligible under the age of 65. For members hired after 7/1/2003, the rates shown above are multiplied by 80% if the member is under age 65 to reflect the different retiree health insurance benefit. Hazardous: For members hired after 7/1/2003 and prior to 9/1/2008, the rates shown above are multiplied by 80% if the member is under age 62 to reflect the different retiree health insurance benefit.*



*Disability rates:*

An abbreviated table with assumed rates of disability is show below.

Age	Non-Hazardous		Hazardous	
	Male	Female	Male	Female
20	0.04%	0.04%	0.06%	0.06%
30	0.06%	0.06%	0.11%	0.11%
40	0.13%	0.13%	0.24%	0.24%
50	0.37%	0.37%	0.67%	0.67%
60	0.97%	0.97%	1.75%	1.75%

*Withdrawal rates (for causes other than disability and retirement):*

Assumed annual rates of withdrawal are shown below and include pre-retirement mortality rates as described on the next page.

Service Years	Annual Rates of Withdrawal	
	Non-Hazardous	Hazardous
1	20.00%	20.00%
2	17.92%	10.48%
3	14.35%	8.33%
4	12.26%	7.06%
5	10.78%	6.18%
6	9.63%	5.47%
7	8.69%	4.91%
8	7.90%	4.43%
9	7.21%	4.01%
10	6.60%	3.66%
11	6.06%	3.32%
12	5.57%	3.02%
13	5.12%	2.76%
14	4.70%	2.51%
15	4.32%	2.28%
16	3.97%	2.07%
17	3.63%	1.86%
18	3.32%	1.68%
19	3.04%	1.50%
20	2.75%	1.33%
21	2.48%	0.00%
22	2.23%	0.00%
23	2.00%	0.00%
24	1.77%	0.00%
25	1.55%	0.00%
26 & Over	0.00%	0.00%

*Mortality Assumption:*

Pre-retirement mortality: PUB-2010 General Mortality table, for the non-hazardous funds, and the PUB-2010 Public Safety Mortality table for the hazardous funds, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

Post-retirement mortality (non-disabled): System-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.

The following table provides the life expectancy for a non-disabled retiree in future years based on the assumption with full generational projection:

Life Expectancy for an Age 65 Retiree in Years					
Gender	Year of Retirement				
	2025	2030	2035	2040	2045
Male	19.8	20.2	20.6	21.0	21.3
Female	22.4	22.7	23.1	23.4	23.7

Post-retirement mortality (disabled): PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

*Marital status:*

100% of employees are assumed to be married, with the female spouse 3 years younger than the male spouse.

*Line of Duty/Duty-Related Disability*

Non-Hazardous: 2% of disabilities are assumed to be duty-related (100% of which are assumed to be “total and permanent”)

Hazardous: 50% of disabilities are assumed to occur in the line of duty (10% of which are assumed to be “total and permanent”)

*Line of Duty Death*

25% of deaths are assumed to occur in the line of duty

*Dependent Children:*

For members in the Hazardous Plan who receive a duty-related death or disability benefit, the member is assumed to be survived by two dependent children, each age 6 with payments for 15 years.

*Form of Payment:*

Members are assumed to elect a life-only annuity at retirement.

*Actuarial Cost Method:*

Entry Age Normal, Level Percentage of Pay. The Entry Age Normal actuarial cost method allocates the System's actuarial present value of future benefits to various periods based upon service. The portion of the present value of future benefits allocated to years of service prior to the valuation date is the actuarial accrued liability, and the portion allocated to years following the valuation date is the present value of future normal costs. The normal cost is determined for each active member as the level percent of pay necessary to fully fund the expected benefits to be earned over the career of each individual active member. The normal cost is partially funded with active member contributions with the remainder funded by employer contributions.

*Health Care Age Related Morbidity/Claims Utilization:*

To model the impact of aging on the underlying health care costs for Medicare retirees, the valuation relied on the Society of Actuaries' 2013 Study "Health Care Costs – From Birth to Death". Table 4 (Development of Plan Specific Medicare Age Curve) was used to model the impact of aging for ages 65 and over.

Health Care Cost Trend Rates:

Year	Non-Medicare Plans <sup>1</sup>	Medicare Plans <sup>1</sup>	Dollar Contribution <sup>2</sup>
2026	7.10%	8.00%	1.50%
2027	7.00%	8.00%	1.50%
2028	6.80%	8.00%	1.50%
2029	6.60%	7.50%	1.50%
2030	6.40%	7.00%	1.50%
2031	6.20%	6.50%	1.50%
2032	6.00%	6.00%	1.50%
2033	5.80%	5.50%	1.50%
2034	5.60%	5.00%	1.50%
2035	5.40%	4.50%	1.50%
2036	5.20%	4.25%	1.50%
2037	5.00%	4.25%	1.50%
2038	4.75%	4.25%	1.50%
2039	4.50%	4.25%	1.50%
2040 & Beyond	4.25%	4.25%	1.50%

<sup>1</sup>All increases are assumed to occur on January 1. The 2025 premiums were known at the time of the valuation and were incorporated into the liability measurement

<sup>2</sup>Applies to members participating on or after July 1, 2003. All increases are assumed to occur on July 1.

Health care trend assumptions are based on the model issued by the Society of Actuaries “Getzen model of Long-Run Medical Cost Trends for the SOA; Thomas E. Getzen, iHEA and Temple University 2014 © Society of Actuaries.

The underlying assumptions used to develop the health care trend rates include:

- A short run period-this is a period for which anticipated health care trend rates are manually set based on local information as well as plan-specific and carrier information.
- Long term real GDP growth – 1.75%
- Long term rate of inflation – 2.30%
- Long term nominal GDP growth – 4.25%
- Year that excess rate converges to 0 – 2036

Health care trend rates are thus the manually set rates for the short run period and rates which decline to an ultimate trend rate which equals the assumed nominal long-term GDP growth rate.



*Health Care Participation Assumptions:*

- Active members are assumed to elect health coverage at retirement at the following participation rates.

Service at Retirement	Members participating before 7/1/2003*	Members participating after 7/1/2003
Under 10	50%	100%
10-14	75%	100%
15-19	90%	100%
Over 20	100%	100%

\* 100% of members with a duty disability or a duty death (in service) benefit are assumed to elect coverage at retirement.

- Future retirees are assumed to have a similar distribution by plan type as the current retirees.

Medicare Plan	Participation Percentage	Non-Medicare Plan	Participation Percentage
Medical Only <sup>1</sup>	5%	LivingWell Basic	4%
Essential Plan	7%	LivingWell CDHP	35%
Premium Plan	88%	LivingWell PPO	61%

<sup>1</sup> Includes Mirror Plans

- 50% of deferred vested members participating before July 1, 2003 are assumed to elect health coverage at retirement. 100% of deferred vested members participating after July 1, 2003 are assumed to elect health coverage at retirement.
- Deferred vested members receiving insurance benefits from the non-hazardous fund are assumed to begin health coverage at age 55 for members participating before September 1, 2008, at age 60 for members participating on or after September 1, 2008 but before January 1, 2014, and at age 65 for members participating on or after January 1, 2014.
- Deferred vested members receiving insurance benefits from the hazardous fund are assumed to begin health coverage at age 50 for members participating before January 1, 2014 and at age 60 for members participating on or after January 1, 2014.
- 75% of future retirees, with hazardous service, are assumed to elect spouse health care coverage. No dependent coverage is assumed for members who only have non-hazardous service. 100% of spouses with health care coverage are assumed to continue coverage after the member's death.

## *Other Assumptions*

1. Valuation payroll (used for determining the amortization contribution rate): Current fiscal year payroll.
2. Individual salaries used to project benefits: For salary amounts prior to the valuation date, the salary from the last fiscal year is projected backward with the valuation salary scale assumption. For future salaries, the salary from the last fiscal year is projected forward with one year's salary scale.
3. Pay increase timing: Beginning of (fiscal) year. This is equivalent to assuming that reported salaries represent amounts paid to members during the year ending on the valuation date.
4. Current active members that terminate employment (for reasons other than retirement, disability, or death) are assumed to commence their retirement benefits at first unreduced retirement eligibility. Members are assumed to elect a refund of member contributions if the value of their account balance exceeds the present value of the deferred benefit. Members participating in the Cash Balance plan are assumed to elect to receive a lump sum of their cash balance account if their account balance exceeds the present value of the deferred benefit and the member is not eligible for insurance benefits at termination.
5. The beneficiaries of current active members that die while active are assumed to commence their survivor benefits at the member's first unreduced retirement eligibility. Beneficiaries are assumed to elect a refund of member contributions if the value of the member's account balance exceeds the present value of the survivor benefit. Beneficiaries of active members that die while in the line of duty are assumed to commence their survivor benefits immediately at the death of the member.
6. There will be no recoveries once disabled.
7. Cash Balance Provisions: The cash balance interest crediting rate while a member is an active employee is assumed to equal 6.75%. The interest crediting rate after a member terminates employment is 4%.
8. Decrement timing: Decrements of all types are assumed to occur mid-year. Decrement rates are used as described in this report, without adjustment for multiple decrement table effects.
9. Service: All members are assumed to accrue 1 year of benefit and eligibility service each year.
10. Eligibility testing: Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
11. Incidence of Contributions: Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made.



12. Current Inactive Population (Retirement Fund): All non-vested members are assumed to take an immediate refund of member contributions. Vested members are assumed to elect an immediate refund of member contributions at the valuation date if the value of their account balance exceeds the present value of their deferred benefit. Non-hazardous members are assumed to retire at age 65. Hazardous members hired prior to September 1, 2008 are assumed to retire at age 55 and hazardous members hired on or after September 1, 2008 are assumed to retire at age 60.
13. The additional \$5 per year of service insurance dollar subsidy effective January 1, 2023 is assumed to be paid in all applicable years.

#### *Participant Data*

Participant data was supplied in electronic text files. There were separate files for (i) active and inactive members, and (ii) members and beneficiaries receiving benefits.

The data for active and terminated members included date of birth, gender, date of participation, benefit tier indicator, service with the current system, total vesting service, salary, employee contribution account balances, and employer pay credits for members participating in the cash balance plan. For retired members and beneficiaries, the data included date of birth, gender, spouse's date of birth (where applicable), amount of monthly benefit, date of retirement, and form of payment code.

Assumptions were made to correct for missing, bad, or inconsistent data. These had no material impact on the results presented.

#### *Changes in assumptions since the prior valuation:*

In conjunction with the review of healthcare per capita claims cost, the assumed increase in future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption was increased as a result of our review.

## Development of Baseline Claims Cost

For non-Medicare retirees, the initial per capita costs were based on the plan premiums effective January 1, 2025, and are used for both current and future retirees. An inherent assumption in this methodology is that the projected future retirees will have a similar distribution by plan type as the current retirees. The spouse/dependent premium of \$1,104.08 for non-Medicare retirees is based on a blending of Family and Couple premiums for the current retirees that have over 4 years of hazardous service. The fully-insured premiums paid to the Kentucky Employees’ Health Plan (KEHP) are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit rate subsidy for the non-Medicare eligible retirees. Actuarial Standard of Practice No. 6 (ASOP No. 6) requires aging subsidies (or implicit rate subsidies) to be recognized. However, the health insurance trusts are only used to reimburse KEHP for the employer’s portion of the blended premiums. Said another way, the trusts are not used to fund the difference between the underlying retiree claims and the blended KEHP premiums. As a result, the retiree health care liabilities developed in this report for the non-Medicare retirees are based solely on the premiums charged by KEHP, without any age-adjustment. GASB Statements No. 74 and No. 75 prohibit such a deviation from ASOP No. 6. The liabilities developed in this report are solely for the purpose of funding the benefits paid by the health insurance funds and are not appropriate for financial statement disclosures required by GASB. GRS provides separate GASB reports which include the liabilities associated with the implicit rate subsidy.

<b>2025 MONTHLY COSTS FOR THOSE NOT ELIGIBLE FOR MEDICARE</b>		
<b>AGE</b>	<b>MEMBER</b>	<b>SPOUSE/DEPENDENTS</b>
<65	\$939.54	\$1,104.08

For Medicare retirees, the initial per capita costs were estimated based on the plan premiums effective January 1, 2025, and are used for both current and future retirees. An inherent assumption in this methodology is that the projected future retirees will have a similar distribution by plan type as the current retirees. Age graded and sex distinct premiums are utilized for retirees over the age of 65. These costs are appropriate for the unique age and sex distribution currently existing. Over the future years covered by this valuation, the age and sex distribution will most likely change. Therefore, our process “distributes” the average premium over all age/sex combinations and assigns a unique premium for each combination. The age/sex specific costs more accurately reflect the health care utilization and cost at that age.

<b>2025 MONTHLY COSTS FOR THOSE ELIGIBLE FOR MEDICARE</b>		
<b>AGE</b>	<b>MALE</b>	<b>FEMALE</b>
65	\$ 121.05	\$ 114.17
75	141.62	138.19
85	149.75	151.51

Appendix B of the report provides a full schedule of premiums.



The percentage of the insurance premium paid by CERS is calculated based on the Medical Only premium amounts. The majority of CERS Medicare retirees are covered under the Premium Medicare Advantage plan. Because the premiums for the Medical Only plan are higher than the Premium Medical Advantage plan, retirees with less than 20 years of service pay a smaller contribution toward their insurance coverage. To model the impact of the employer contribution being based on the Medical Only Plan rather than the plan selected by the retiree, the employer share for retirees qualifying for percentage-based subsidies was blended to reflect retiree plan selection.

The above assumption implicitly implies that the Medical Only plan premiums will increase at a rate of 4.80% as of January 1, 2025, decreasing over 6 years to an ultimate trend rate of 4.25%, and that the remaining Medicare plan premiums will increase at the Medicare trend assumption used in the actuarial valuation.

Blake Orth is a Member of the American Academy of Actuaries (MAAA) and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.



---

Blake Orth, FSA, EA, MAAA

## **APPENDIX B**

---

### **BENEFIT PROVISIONS**

# Summary of Benefit Provisions for County Employees Retirement System (CERS)

## CERS Non-Hazardous Employees

*Retirement: Tier 1, Participation before 9/1/2008*

Normal Retirement Eligibility	Age 65 with at least 1 month of service credit; or Any age with at least 27 years of service
Benefit Amount	<p>If a member has at least 48 months of service, the monthly benefit is 2.00% times final average compensation times years of service. For members who began participating prior to 8/1/2004, the monthly benefit is 2.20% times final average compensation times years of service.</p> <p>If a member has less than 48 months of service, the monthly benefit is the actuarial equivalent of two times the member's contributions with interest.</p> <p>Final average compensation is based on the member's highest 5 years of compensation.</p>
Early Retirement Eligibility	Any age (prior to age 65) with at least 25 years of service; or Age 55 with at least 5 years of service
Early Retirement Reduction	Normal Retirement benefit reduced 6.5% per year for the first five years and 4.5% per year for the next five years for each year the member's retirement eligibility precedes the member's normal retirement date.

## CERS Non-Hazardous Employees (continued)

### *Retirement: Tier 2, Participation on or after 9/1/2008 but before 1/1/2014*

Normal Retirement Eligibility	Age 65 with at least 5 years of service; or Rule of 87 (Age 57 or older if age plus service equals 87)
Benefit Amount	The monthly benefit is equal to the applicable benefit multiplier times final average compensation times years of service.

Years of Service	Benefit Multiplier
10 or less	1.10%
10-20	1.30%
20-26	1.50%
26-30	1.75%
Greater than 30*	2.00%

\* The 2.00% benefit multiplier only applies to service credit in excess of 30 years. If a member has greater than 30 years of service at retirement, service prior to 30 years will be multiplied by the 1.75% benefit multiplier.

Final compensation is based on the member's last 5 years of compensation.

Early Retirement Eligibility	Age 60 with at least 10 years of service
Early Retirement Reduction	Normal Retirement benefit reduced 6.5% per year for the first five years and 4.5% per year for the next five years for each year the member's retirement date precedes the member's normal retirement eligibility.

### *Retirement: Tier 3, Participation on or after 1/1/2014*

Normal Retirement Eligibility	Age 65 with at least 5 years of service; or Rule of 87 (Age 57 or older if age plus service equals 87)
Benefit Amount	Each year that the member is active, a 4.00% employer pay credit and the employee's 5.00% contribution will be credited to each member's hypothetical cash balance account. The hypothetical account will earn interest at a minimum rate of 4%, annually. If the System's geometric average net investment return for the previous five years exceeds 4%, then the hypothetical account will be credited with an additional amount of interest in that year equal to 75% of the amount of the return which exceeds 4%. All interest credits will be applied to the hypothetical account balance on June 30 based on the account balance as of June 30 of the previous year.  At retirement, the member's hypothetical account balance may be converted into an annuity based on an actuarial factor.
Early Retirement Eligibility	N/A





## CERS Non-Hazardous Employees (continued)

### *Deferred Vested Benefit: Tier 1, Participation before 9/1/2008*

Eligibility	At least 1 month of service credit
Benefit Amount	Normal retirement benefit deferred to normal retirement age, or a reduced retirement benefit at an early retirement age

### *Deferred Vested Benefit: Tier 2, Participation on or after 9/1/2008 but before 1/1/2014*

Eligibility	5 years of service
Benefit Amount	Normal retirement benefit deferred to normal retirement age, or a reduced retirement benefit at an early retirement age

### *Deferred Vested Benefit Tier 3, Participation on or after 1/1/2014*

Eligibility	5 years of service
Benefit Amount	At termination of employment, members may choose to leave their account balance with the System and retire once they are eligible. The hypothetical account balance will earn 4% annual interest after termination. Members may also choose to withdrawal their entire accumulated balance. If a member does not have 5 years of service at termination, the member is eligible to receive a partial refund of their account balance. This refund includes the member's contributions with interest.

### *Disability Retirement: Participation before 8/1/2004*

Eligibility	60 months of service (requirement is waived if line of duty disability)
Disability Benefit	Disability benefits are calculated in the same manner as the normal retirement benefit with years of service and final compensation being determined as of the date of disability, except that service credit shall be added to the person's total service beginning with the last date of paid employment and continuing to the member's 65th birthday, with total service not exceeding 25 years. Total service credit added shall not be greater than the member's actual service at disability. For members with at least 25 years of service on the last day of paid employment but less than 27 years of service, total service shall be 27 years. For members with 27 or more years of service credit, actual service will be used.



## CERS Non-Hazardous Employees (continued)

### *Disability Retirement: Participation on or after 8/1/2004 but before 1/1/2014*

Eligibility	60 months of service (requirement is waived if line of duty disability)
Disability Benefit	The higher of 20% of the member's final monthly rate of pay or the member's normal retirement benefit (without reduction for early retirement) with years and final compensation being determined as of the date of disability.

### *Disability Retirement: Participation on or after 1/1/2014*

Eligibility	60 months of service (requirement is waived if line of duty disability)
Disability Benefit	The higher of 20% of the member's final monthly rate of pay or the member's retirement benefit calculated at the member's normal retirement date.

### *Duty-Related Disability Benefit*

Disability Benefit	If the disability is a direct result of an act in the line of duty, the benefit shall not be less than 25% of the member's final monthly final rate of pay. If the disability is deemed to be Total and Permanent (and the member is working in a non-hazardous position that could be certified as a hazardous position), then this benefit shall not be less than 75% of the member's monthly average pay.
Child Benefit	Additionally, each eligible dependent child will receive 10% of the member's monthly average pay up to a maximum of 40%. Member and dependent payment shall not exceed 100% of member's monthly average pay.

### *Pre-Retirement Death Benefit*

Eligibility	Eligible for early or normal retirement; or Under age 65 with at least 60 months of service and actively working at the time of death; or At least 144 months of service, if no longer actively working
Spouse Benefit	The member's retirement benefit calculated in the same manner as if the member had retired on the day of the member's death and elected a 100% joint and survivor benefit. The benefit is actuarially reduced if the member dies prior to their normal retirement age.



## CERS Non-Hazardous Employees (continued)

### *Pre-Retirement Death Benefit (Death in the Line of Duty)*

Eligibility	One month of service credit
Spouse Benefit	A \$10,000 lump sum payment plus a monthly payment of 75% of the deceased member's final monthly average pay. Each dependent child will receive 10% of the final monthly average pay (not to exceed a total child benefit of 25% while the spouse is alive). A spouse may also elect the non-line of duty death benefit.
Child Benefit	In the event there is no surviving spouse, the benefit is 50% of final monthly average pay for one child, 65% of final monthly average pay for two children, or 75% of final monthly average pay for three or more eligible children.

### *Post-Retirement Death Benefit*

Eligibility	48 months of service, and in receipt of retirement benefits
Death Benefit	A \$5,000 lump sum payment

### *Member Contributions*

Tier 1, Participation before 9/1/2008	5% of creditable compensation. Members who do not receive a retirement benefit are entitled to a full refund of contributions with interest. The annual interest rate is set by the Board, not less than 2.0%.
Tier 2, Participation on or after 9/1/2008 but before 1/1/2014	5% of creditable compensation plus 1% of creditable compensation, which is deposited into the 401(h) account and is not refundable. Members who do not receive a retirement benefit are entitled to a refund of non-401(h) contributions with interest. The annual interest rate is 2.5%.
Tier 3, Participation after 1/1/2014	5% of creditable compensation plus 1% of creditable compensation, which is deposited into the 401(h) account and is not refundable. Members who do not receive a retirement benefit are entitled to a refund of non-401(h) contributions with interest.

### *Changes in Non-Hazardous Retirement Benefits since the Prior Valuation*

There have been no changes in benefits since the prior valuation.



## CERS Hazardous Employees

### *Retirement: Tier 1, Participation before 9/1/2008*

Normal Retirement Eligibility	Age 55 with at least 1 month of service credit; or Any age with at least 20 years of service
Benefit Amount	If a member has at least 60 months of service, the monthly benefit is 2.50% times final average compensation times years of service.  If a member has less than 60 months of service, the monthly benefit is the actuarial equivalent of two times the member's contributions with interest.  Final average compensation is based on the member's highest 3 years of compensation.
Early Retirement Eligibility	Age 50 with at least 15 years of service
Early Retirement Reduction	Normal Retirement benefit reduced 6.5% per year for the first five years and 4.5% per year for the next five years for each year the member's retirement date precedes the member's normal retirement eligibility.

## CERS Hazardous Employees (continued)

### *Retirement: Tier 2, Participation on or after 9/1/2008 but before 1/1/2014*

Normal Retirement Eligibility	Age 60 with at least 5 years of service; or Any age with at least 25 years of service
Benefit Amount	The monthly benefit is equal to the applicable benefit multiplier times final average compensation times years of service.

Years of Service	Benefit Multiplier
10 or less	1.30%
10-20	1.50%
20-25	2.25%
Greater than 25	2.50%

Final average compensation is based on the member's highest 3 years of compensation.

Early Retirement Eligibility	Age 50 with at least 15 years of service
Early Retirement Reduction	Normal Retirement benefit reduced 6.5% per year for the first five years and 4.5% per year for the next five years for each year the member's retirement date precedes the member's normal retirement eligibility.

### *Retirement: Tier 3, Participation on or after 1/1/2014*

Normal Retirement Eligibility	Age 60 with at least 5 years of service; or Any age with at least 25 years of service
Benefit Amount	Each year that the member is active, a 7.50% employer pay credit and the employee's 8.00% contribution will be credited to each member's hypothetical cash balance account. The hypothetical account will earn interest at a minimum rate of 4%, annually. If the System's geometric average net investment return for the previous five years exceeds 4%, then the hypothetical account will be credited with an additional amount of interest in that year equal to 75% of the amount of the return which exceeds 4%. All interest credits will be applied to the hypothetical account balance on June 30 based on the account balance as of June 30 of the previous year.  At retirement, the member's hypothetical account balance may be converted into an annuity based on an actuarial factor.
Early Retirement Eligibility	N/A



## CERS Hazardous Employees (continued)

### *Deferred Vested Benefit: Tier 1, Participation before 9/1/2008*

Eligibility	At least 1 month of service credit
Benefit Amount	Normal retirement benefit deferred to normal retirement age, or a reduced retirement benefit at an early retirement age

### *Deferred Vested Benefit: Tier 2, Participation on or after 9/1/2008 but before 1/1/2014*

Eligibility	5 years of service
Benefit Amount	Normal retirement benefit deferred to normal retirement age, or a reduced retirement benefit at an early retirement age

### *Deferred Vested Benefit Tier 3, Participation on or after 1/1/2014*

Eligibility	5 years of service
Benefit Amount	At termination of employment, members may choose to leave their account balance with the System and retire once they are eligible. The hypothetical account balance will earn 4% annual interest after termination. Members may also choose to withdrawal their entire accumulated balance. If a member does not have 5 years of service at termination, the member is eligible to receive a partial refund of their account balance. This refund includes the member's contributions with interest.

### *Disability Retirement: Participation before 8/1/2004*

Eligibility	60 months of service (requirement is waived if line of duty disability)
Disability Benefit	Disability benefits are calculated in the same manner as the normal retirement benefit with years of service and final compensation being determined as of the date of disability, except that if the member has less than 20 years of service at disability, service credit shall be added to the person's total service beginning with the last date of paid employment and continuing to the member's 55 <sup>th</sup> birthday, with total service not exceeding 20 years. Total service credit added shall not be greater than the member's actual service at disability.



## CERS Hazardous Employees (continued)

### *Disability Retirement: Participation on or after 8/1/2004 but before 1/1/2014*

Eligibility	60 months of service (requirement is waived if line of duty disability)
Disability Benefit	The higher of 25% of the member's final monthly rate of pay or the member's normal retirement benefit (without reduction for early retirement) with years and final compensation being determined as of the date of disability.

### *Disability Retirement: Participation on or after 1/1/2014*

Eligibility	60 months of service (requirement is waived if line of duty disability)
Disability Benefit	The higher of 25% of the member's final monthly rate of pay or the member's retirement benefit calculated at the member's normal retirement date.

### *Line of Duty Disability Benefit*

Disability Benefit	If the disability is a direct result of an act in the line of duty, the benefit shall not be less than 25% of the member's final monthly final rate of pay. If the disability is deemed to be Total and Permanent, then this benefit shall not be less than 75% of the member's monthly average pay.
Child Benefit	Additionally, each eligible dependent child will receive 10% of the member's monthly average pay up to a maximum of 40%. Member and dependent payment shall not exceed 100% of member's monthly average pay.

### *Pre-Retirement Death Benefit*

Eligibility	Eligible for early or normal retirement; or Under age 55 with at least 60 months of service and actively working at the time of death; or At least 144 months of service, if no longer actively working
Spouse Benefit	The member's retirement benefit calculated in the same manner as if the member had retired on the day of the member's death and elected a 100% joint and survivor benefit. The benefit is actuarially reduced if the member dies prior to their normal retirement age.



## CERS Hazardous Employees (continued)

### *Pre-Retirement Death Benefit (Death in the Line of Duty)*

Eligibility	One month of service credit
Spouse Benefit	A \$10,000 lump sum payment plus a monthly payment of 75% of the deceased member's final monthly average pay. Each dependent child will receive 10% of the final monthly average pay (not to exceed a total child benefit of 25% while the spouse is alive). A spouse may also elect the non-line of duty death benefit.
Non-Spouse Benefit	If the beneficiary is only one person who is a dependent receiving at least 50% of his or her support from the member, the beneficiary may elect a lump sum payment of \$10,000.
Child Benefit	In the event there is no surviving spouse, the benefit is 50% of final monthly average pay for one child, 65% of final average pay for two children, or 75% of final average pay for three or more eligible children.

### *Post-Retirement Death Benefit*

Eligibility	48 months of service, and in receipt of retirement benefits
Death Benefit	A \$5,000 lump sum payment

### *Member Contributions*

Tier 1, Participation before 9/1/2008	8% of creditable compensation. Members who do not receive a retirement benefit are entitled to a full refund of contributions with interest. The annual interest rate is set by the Board, not less than 2.0%.
Tier 2, Participation on or after 9/1/2008 but before 1/1/2014	8% of creditable compensation plus 1% of creditable compensation, which is deposited into the 401(h) account and is not refundable. Members who do not receive a retirement benefit are entitled to a refund of non-401(h) contributions with interest. The annual interest rate is 2.5%.
Tier 3, Participation after 1/1/2014	8% of creditable compensation plus 1% of creditable compensation, which is deposited into the 401(h) account and is not refundable. Members who do not receive a retirement benefit are entitled to a refund of non-401(h) contributions with interest.

### *Changes in Hazardous Retirement Benefits since the Prior Valuation*

There have been no changes in benefits since the prior valuation.





## Summary of Main Retiree Insurance Benefit Provisions

### Insurance: Participation began before 7/1/2003

**Benefit Eligibility**                      Recipient of a retirement allowance

**Benefit Amount**

Non-Hazardous Service	Percentage of Member Premium Paid by Retirement System	Hazardous Service	Percentage of Member & Dependent Premium Paid by Retirement System
Less than 4 years	0%	Less than 4 years	0%
4 – 9 years	25%	4 – 9 years	25%
10 – 14 years	50%	10 – 14 years	50%
15 – 19 years	75%	15 – 19 years	75%
20 or more years	100%	20 or more years	100%

The percentage paid by the retirement system is applied to the ‘contribution’ plan selected by the Board.

**Duty Disability Retirement**      If disability was a result of injuries sustained while in the line of duty, the member receives 100% of the maximum contribution for the member and dependents. This benefit is provided to members in the Non-hazardous and Hazardous plans alike.

**Duty Death in Service**              If an active employee’s death was a result of injuries sustained while in the line of duty, the member’s spouse and children receive a fully subsidized health insurance benefit. This benefit is provided to members in the Non-hazardous and Hazardous plans alike.

**Non-Duty Death in Service**      If the surviving spouses is in receipt of a pension allowance, he or she is eligible for continued health coverage. The percentage of the premium paid for by the retirement system is based on the member’s years of hazardous service at the time of death.

**Surviving Spouse of a Retiree**      A surviving spouse of a retiree, who is in receipt of a pension allowance, will receive a premium subsidy based on the member’s years of hazardous service.

**Hazardous employees who retired prior to August 1, 1998**      System’s contribution for spouse and dependents is based on total service.



## Insurance: Participation began on or after 7/1/2003

### Benefit Eligibility

Recipient of a retirement allowance with at least 120 months of service at retirement (180 months if participation began on or after 9/1/2008)

### Non-Hazardous Subsidy

Monthly contribution of \$10 for each year of earned non-hazardous service. The monthly contribution is increased by 1.5% each July 1. As of July 1, 2024, the Non-Hazardous monthly contribution was \$14.63/year of service. Upon the retiree's death, the surviving spouse may continue coverage (if in receipt of a retirement allowance) but will be 100% responsible for the premiums.

Effective January 1, 2023, members will receive an additional dollar contribution of \$5 for every year of non-hazardous service a member attains over 27 years. This additional dollar contribution does not increase by 1.5% annually and is only payable for non-Medicare retirees. Also, it is only payable when the applicable insurance fund is at least 90% funded on an actuarial value of asset basis as of the last actuarial valuation.

### Hazardous Subsidy

Monthly contribution of \$15 for each year of earned hazardous service. The monthly contribution is increased by 1.5% each July 1. As of July 1, 2024, the Hazardous monthly contribution was \$21.94/year of service. Upon the retiree's death, the surviving spouse of a hazardous duty member will receive a monthly contribution of \$10 (\$14.63 as of July 1, 2024) for each year of hazardous service.

Effective January 1, 2023, members will receive an additional dollar contribution of \$5 for every year of hazardous service a Tier 1 member attains over 20 years and a Tier 2 member attains 25 years. This additional dollar contribution does not increase by 1.5% annually and is only payable for non-Medicare retirees. Also, it is only payable when the applicable insurance fund is at least 90% funded on an actuarial value of asset basis as of the last actuarial valuation.

### Duty Disability Retirement

If disability was a result of injuries sustained while in the line of duty or was duty-related, the member receives a benefit based on at least 20 years of service. This benefit is provided to members in the Non-Hazardous and Hazardous plans alike.

If the disability is deemed to be Total and Permanent, the insurance premium for the member, the member's spouse, and the member's dependent children shall also be paid in full by the System. For non-hazardous members to be eligible for this benefit, they must be working in a position that could be certified as a hazardous position.



**Duty Death in Service**

If an active employee's death was a result of injuries sustained while in the line of duty, the member's spouse and children receive a fully subsidized health insurance benefit. This benefit is provided to members in the Non-Hazardous and Hazardous plans alike.

**Non-Duty Death in Service**

If the surviving spouse is in receipt of a pension allowance, he or she is eligible for continued health coverage. The percentage of the premium paid for by the retirement system is based on the member's years of hazardous service at the time of death.

## Monthly Health Plan Premiums – Effective January 1, 2025

Plan Option	Non-Medicare Plan Options				
	Single	Parent Plus	Couple	Family	Family X-Ref
LivingWell PPO	\$949.04	\$1,320.40	\$1,981.62	\$2,185.78	\$1,126.28
LivingWell CDHP	930.76	1,269.28	1,866.24	2,078.08	1,068.66
LivingWell Basic	901.04	1,234.80	1,863.04	2,069.88	1,057.40
LivingWell HDHP	835.42	1,144.86	1,727.36	1,919.14	980.38

Medicare Plan Options	
Medical Only Plan	\$191.95
Essential Mirror Plan	202.69
Premium Mirror Plan	341.59
Essential Medical Advantage Plan	0.00
Premium Medical Advantage Plan	144.91

Contribution plan selected by the Board was the LivingWell PPO plan option for non-Medicare retirees. Contribution plan selected by the Board was the Medical Only plan for the Medicare retirees.

## Dollar Contribution Amount for Participation on or after 7/1/2003

Monthly contribution amounts per year of service as of July 1, 2024.

Non-Hazardous Service	Hazardous Service
\$14.63	\$21.94

### Changes in Health Insurance Benefits Since the Prior Valuation

None.

# APPENDIX C

---

## GLOSSARY

## Glossary

**Actuarial Accrued Liability (AAL):** That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of Future Plan Benefits which is not provided for by future Normal Costs. It is equal to the Actuarial Present Value of Future Plan Benefits minus the actuarial present value of future Normal Costs.

**Actuarial Assumptions:** Assumptions as to future experience under the Fund. These include assumptions about the occurrence of future events affecting costs or liabilities, such as:

- mortality, withdrawal, disablement, and retirement;
- future increases in salary;
- future rates of investment earnings and future investment and administrative expenses;
- characteristics of members not specified in the data, such as marital status;
- characteristics of future members;
- future elections made by members; and
- other relevant items.

**Actuarial Cost Method or Funding Method:** A procedure for allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability. These items are used to determine the ADC.

**Actuarial Gain or Actuarial Loss:** A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., the fund's assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results that produce actuarial liabilities which are larger than projected. Actuarial gains will shorten the time required for funding of the actuarial balance sheet deficiency while actuarial losses will lengthen the funding period.

**Actuarially Equivalent:** Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.

**Actuarial Present Value (APV):** The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. For purposes of this standard, each such amount or series of amounts is:

- a. adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.)
- b. multiplied by the probability of the occurrence of an event (such as survival, death, disability, termination of employment, etc.) on which the payment is conditioned, and
- c. discounted according to an assumed rate (or rates) of return to reflect the time value of money.

**Actuarial Present Value of Future Plan Benefits:** The Actuarial Present Value of those benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive, non-retired members either entitled to a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation:** The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial valuation for a governmental retirement system typically also includes calculations that provide the financial information of the plan, such as the funded ratio, unfunded actuarial accrued liability and the ADC.

**Actuarial Value of Assets or Valuation Assets:** The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly actuaries use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the ADC.

**Actuarially Determined:** Values which have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.

**Actuarially Determined Contribution (ADC):** The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ADC consists of the Employer Normal Cost and the Amortization Payment.

**Amortization Method:** A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.



**Amortization Payment:** The portion of the pension plan contribution or ADC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

**Closed Amortization Period:** A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Funding Period and Open Amortization Period.

**Decrements:** Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or termination.

**Defined Benefit Plan:** A retirement plan that is not a Defined Contribution Plan. Typically a defined benefit plan is one in which benefits are defined by a formula applied to the member's compensation and/or years of service.

**Defined Contribution Plan:** A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, and the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.

**Employer Normal Cost:** The portion of the Normal Cost to be paid by the employers. This is equal to the Normal Cost less expected member contributions.

**Experience Study:** A periodic review and analysis of the actual experience of the Fund which may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.

**Funded Ratio:** The ratio of the actuarial value of assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the market value of assets (MVA), rather than the AVA.

**Funding Period or Amortization Period:** The term "Funding Period" is used two ways. In the first sense, it is the period used in calculating the Amortization Payment as a component of the ADC. This funding period specified in State statute. In the second sense, it is a calculated item: the number of years in the future that will theoretically be required to amortize (i.e., pay off or eliminate) the Unfunded Actuarial Accrued Liability, based on a statutory employer contribution rate, and assuming no future actuarial gains or losses.

**GASB:** Governmental Accounting Standards Board.

**GASB 67 and GASB 68:** Governmental Accounting Standards Board Statements No. 67 and No. 68. These are the governmental accounting standards that set the accounting and reporting rules for public retirement systems and the employers that sponsor, participate in, or contribute to them. Statement No. 67 sets the accounting rules for the financial reporting of the retirement systems, while Statement No. 68 sets the rules for the employers that sponsor, participate in, or contribute to public retirement systems.

**Normal Cost:** That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded





Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefits which are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated. Under the entry age normal cost method, the Normal Cost is intended to be the level cost (when expressed as a percentage of pay) needed to fund the benefits of a member from hire until ultimate termination, death, disability or retirement.

**Open Amortization Period:** An open amortization period is one which is used to determine the Amortization Payment but may not decrease by exactly one year in the subsequent year's actuarial valuation. For instance, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year.

**Unfunded Actuarial Accrued Liability:** The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.

**Valuation Date or Actuarial Valuation Date:** The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date.





November 4, 2024

Board of Trustees  
County Employees Retirement System  
Perimeter Park West  
1260 Louisville Road  
Frankfort, KY 40601

**Re: Sensitivity Analysis Based on Results of the June 30, 2024 Actuarial Valuation – CERS**

Dear Members of the Board:

Per Kentucky State Statute 61.670, we are providing this supplemental information regarding the sensitivity of the valuation results to changes in some of the economic assumptions. Specifically, the enclosed tables show the impact for the **County Employees Retirement System (CERS)** due to changes in the investment return assumption, the inflation rate assumption, and the payroll growth rate assumption.

**Background**

Investment Assumption

The investment return assumption is used to discount future expected benefit payments to the valuation date in order to determine the liabilities of the plans. The lower the investment return assumption, the less the benefit payments are discounted and the higher the valuation liability. The current investment return assumption is 6.50% for the non-hazardous and hazardous retirement and insurance funds. The sensitivity analysis shows the financial impact of a 1.00% increase and a 1.00% decrease in the investment return assumption. For purposes of this sensitivity analysis, the inflation assumption and payroll growth assumption remain unchanged from the valuation assumption.

Inflation Assumption

The inflation assumption underlies most of the other economic assumptions, including the investment return, salary increases, and payroll growth rate. This is a macroeconomic assumption and as such the same assumption is used in the valuation of each of the retirement systems. The current assumption is 2.50% for all funds. The sensitivity analysis shows the financial impact of a 0.25% increase and a 0.25% decrease in the inflation assumption. Note, the change in the inflation assumption results in a corresponding change in the investment return assumption, the individual salary increase assumption for projecting members' benefit amounts, the payroll growth rate assumption, and the healthcare trend assumption that is used in the valuation of the health insurance funds.

### Payroll Growth Assumption

Participating employers of CERS make contributions to the system as a percentage of covered payroll. Therefore, as payroll changes over time these amortization payments will also change. If actual covered payroll increases at a rate that is less than assumed, then the retirement system receives fewer contribution dollars than expected to finance the unfunded liability, which means the contribution rates in future years will be required to increase in order to finance the unfunded liability over the same time period. The current payroll growth assumption is 2.00% for all the CERS retirement and insurance funds. The analysis shows the impact of a 1.00% increase and a 1.00% decrease in the payroll growth assumption.

Please note that the payroll growth assumption does not impact the valuation liabilities, unfunded liability, or funded status of the system. Rather, this assumption only impacts the amortization rate for financing the existing unfunded actuarial accrued liability and the actuarially determined employer contribution. For purposes of this analysis, the investment return assumption and the inflation assumption are held at their current valuation assumptions.

### **Certification**

The information provided in this letter compliments the information provided in the June 30, 2024 actuarial valuation report. Please refer to the June 30, 2024 actuarial valuation report for additional discussion of the actuarial valuation, including the nature of actuarial calculations and more information related to participant data, economic and demographic assumptions, and benefit provisions.

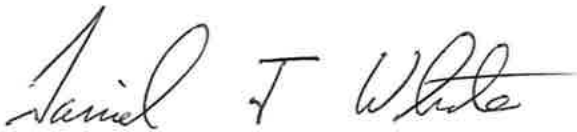
Actual results can, and almost certainly will, differ as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rate, and funding periods. The actuarial calculations are intended to provide information for rational decision making. The purpose of this information is to provide stakeholders the financial sensitivity of the unfunded liability and contribution rates to changes in the inflation, assumed rate of return, and payroll growth assumption.



To the best of our knowledge, this report is complete and accurate and is in accordance with generally recognized actuarial practices and methods. Mr. White and Ms. Shaw are Enrolled Actuaries. All three of the undersigned are members of the American Academy of Actuaries and meet all of the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. In addition, all three are independent of KPPA and are experienced in performing valuations for large public retirement systems. This communication shall not be construed to provide tax advice, legal advice or investment advice.

Sincerely,

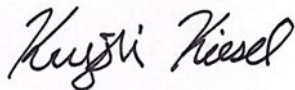
**Gabriel, Roeder, Smith & Company**



Daniel J. White, FSA, EA, MAAA  
Senior Consultant



Jamie Shaw, ASA, EA, MAAA  
Consultant



Krysti Kiesel, ASA, MAAA  
Consultant



**Sensitivity Analysis - Discount Rate**  
**Non-Hazardous Members**  
(Dollar amounts expressed in thousands)

(1)	Decrease Discount Rate (2)	Valuation Results (3)	Increase Discount Rate (4)
Payroll Growth Rate	2.00%	2.00%	2.00%
Inflation Rate	2.50%	2.50%	2.50%
Discount Rate - Retirement	5.50%	6.50%	7.50%
Discount Rate - Insurance	5.50%	6.50%	7.50%
<b>Retirement</b>			
Actuarial Accrued Liability	\$ 17,557,775	\$ 15,776,491	\$ 14,301,282
Actuarial Value of Assets	<u>9,211,735</u>	<u>9,211,735</u>	<u>9,211,735</u>
Unfunded Actuarial Accrued Liability	8,346,040	6,564,756	5,089,547
Funded Ratio	52.5%	58.4%	64.4%
Actuarially Determined Contribution Rate	23.69%	18.62%	14.37%
<b>Insurance</b>			
Actuarial Accrued Liability	\$ 3,258,997	\$ 2,901,345	\$ 2,603,501
Actuarial Value of Assets	<u>3,549,422</u>	<u>3,549,422</u>	<u>3,549,422</u>
Unfunded Actuarial Accrued Liability	(290,425)	(648,077)	(945,921)
Funded Ratio	108.9%	122.3%	136.3%
Actuarially Determined Contribution Rate	0.79%	0.00%	0.00%
<b>Combined</b>			
Actuarial Accrued Liability	\$ 20,816,772	\$ 18,677,836	\$ 16,904,783
Actuarial Value of Assets	<u>12,761,157</u>	<u>12,761,157</u>	<u>12,761,157</u>
Unfunded Actuarial Accrued Liability	8,055,615	5,916,679	4,143,626
Funded Ratio	61.3%	68.3%	75.5%
Actuarially Determined Contribution Rate	24.48%	18.62%	14.37%

**Sensitivity Analysis - Inflation Rate**  
**Non-Hazardous Members**  
(Dollar amounts expressed in thousands)

(1)	Decrease Inflation Rate (2)	Valuation Results (3)	Increase Inflation Rate (4)
Payroll Growth Rate	1.75%	2.00%	2.25%
Inflation Rate	2.25%	2.50%	2.75%
Discount Rate - Retirement	6.25%	6.50%	6.75%
Discount Rate - Insurance	6.25%	6.50%	6.75%
<b>Retirement</b>			
Actuarial Accrued Liability	\$ 16,152,914	\$ 15,776,491	\$ 15,416,531
Actuarial Value of Assets	<u>9,211,735</u>	<u>9,211,735</u>	<u>9,211,735</u>
Unfunded Actuarial Accrued Liability	6,941,179	6,564,756	6,204,796
Funded Ratio	57.0%	58.4%	59.8%
Actuarially Determined Contribution Rate	19.93%	18.62%	17.39%
<b>Insurance</b>			
Actuarial Accrued Liability	\$ 2,943,943	\$ 2,901,345	\$ 2,861,190
Actuarial Value of Assets	<u>3,549,422</u>	<u>3,549,422</u>	<u>3,549,422</u>
Unfunded Actuarial Accrued Liability	(605,479)	(648,077)	(688,232)
Funded Ratio	120.6%	122.3%	124.1%
Actuarially Determined Contribution Rate	0.00%	0.00%	0.00%
<b>Combined</b>			
Actuarial Accrued Liability	\$ 19,096,857	\$ 18,677,836	\$ 18,277,721
Actuarial Value of Assets	<u>12,761,157</u>	<u>12,761,157</u>	<u>12,761,157</u>
Unfunded Actuarial Accrued Liability	6,335,700	5,916,679	5,516,564
Funded Ratio	66.8%	68.3%	69.8%
Actuarially Determined Contribution Rate	19.93%	18.62%	17.39%

**Sensitivity Analysis - Payroll Growth**  
**Non-Hazardous Members**  
(Dollar amounts expressed in thousands)

(1)	Decrease Payroll Growth (2)	Valuation Results (3)	Increase Payroll Growth (4)
Payroll Growth Rate	1.00%	2.00%	3.00%
Inflation Rate	2.50%	2.50%	2.50%
Discount Rate - Retirement	6.50%	6.50%	6.50%
Discount Rate - Insurance	6.50%	6.50%	6.50%
<b>Retirement</b>			
Actuarial Accrued Liability	\$ 15,776,491	\$ 15,776,491	\$ 15,776,491
Actuarial Value of Assets	<u>9,211,735</u>	<u>9,211,735</u>	<u>9,211,735</u>
Unfunded Actuarial Accrued Liability	6,564,756	6,564,756	6,564,756
Funded Ratio	58.4%	58.4%	58.4%
Actuarially Determined Contribution Rate	20.10%	18.62%	17.25%
<b>Insurance</b>			
Actuarial Accrued Liability	\$ 2,901,345	\$ 2,901,345	\$ 2,901,345
Actuarial Value of Assets	<u>3,549,422</u>	<u>3,549,422</u>	<u>3,549,422</u>
Unfunded Actuarial Accrued Liability	(648,077)	(648,077)	(648,077)
Funded Ratio	122.3%	122.3%	122.3%
Actuarially Determined Contribution Rate	0.00%	0.00%	0.00%
<b>Combined</b>			
Actuarial Accrued Liability	\$ 18,677,836	\$ 18,677,836	\$ 18,677,836
Actuarial Value of Assets	<u>12,761,157</u>	<u>12,761,157</u>	<u>12,761,157</u>
Unfunded Actuarial Accrued Liability	5,916,679	5,916,679	5,916,679
Funded Ratio	68.3%	68.3%	68.3%
Actuarially Determined Contribution Rate	20.10%	18.62%	17.25%

## Sensitivity Analysis - Discount Rate

### Hazardous Members

(Dollar amounts expressed in thousands)

(1)	Decrease Discount Rate (2)	Valuation Results (3)	Increase Discount Rate (4)
Payroll Growth Rate	2.00%	2.00%	2.00%
Inflation Rate	2.50%	2.50%	2.50%
Discount Rate - Retirement	5.50%	6.50%	7.50%
Discount Rate - Insurance	5.50%	6.50%	7.50%
<b>Retirement</b>			
Actuarial Accrued Liability	\$ 6,835,262	\$ 6,070,201	\$ 5,453,949
Actuarial Value of Assets	<u>3,279,623</u>	<u>3,279,623</u>	<u>3,279,623</u>
Unfunded Actuarial Accrued Liability	3,555,639	2,790,578	2,174,326
Funded Ratio	48.0%	54.0%	60.1%
Actuarially Determined Contribution Rate	43.69%	34.00%	26.24%
<b>Insurance</b>			
Actuarial Accrued Liability	\$ 1,855,592	\$ 1,668,057	\$ 1,511,995
Actuarial Value of Assets	<u>1,676,141</u>	<u>1,676,141</u>	<u>1,676,141</u>
Unfunded Actuarial Accrued Liability	179,451	(8,084)	(164,146)
Funded Ratio	90.3%	100.5%	110.9%
Actuarially Determined Contribution Rate	4.65%	1.73%	0.00%
<b>Combined</b>			
Actuarial Accrued Liability	\$ 8,690,854	\$ 7,738,258	\$ 6,965,944
Actuarial Value of Assets	<u>4,955,764</u>	<u>4,955,764</u>	<u>4,955,764</u>
Unfunded Actuarial Accrued Liability	3,735,090	2,782,494	2,010,180
Funded Ratio	57.0%	64.0%	71.1%
Actuarially Determined Contribution Rate	48.34%	35.73%	26.24%



## Sensitivity Analysis - Inflation Rate

### Hazardous Members

(Dollar amounts expressed in thousands)

(1)	Decrease Inflation Rate (2)	Valuation Results (3)	Increase Inflation Rate (4)
Payroll Growth Rate	1.75%	2.00%	2.25%
Inflation Rate	2.25%	2.50%	2.75%
Discount Rate - Retirement	6.25%	6.50%	6.75%
Discount Rate - Insurance	6.25%	6.50%	6.75%
<b>Retirement</b>			
Actuarial Accrued Liability	\$ 6,231,596	\$ 6,070,201	\$ 5,918,928
Actuarial Value of Assets	<u>3,279,623</u>	<u>3,279,623</u>	<u>3,279,623</u>
Unfunded Actuarial Accrued Liability	2,951,973	2,790,578	2,639,305
Funded Ratio	52.6%	54.0%	55.4%
Actuarially Determined Contribution Rate	36.44%	34.00%	31.78%
<b>Insurance</b>			
Actuarial Accrued Liability	\$ 1,685,228	\$ 1,668,057	\$ 1,651,877
Actuarial Value of Assets	<u>1,676,141</u>	<u>1,676,141</u>	<u>1,676,141</u>
Unfunded Actuarial Accrued Liability	9,087	(8,084)	(24,264)
Funded Ratio	99.5%	100.5%	101.5%
Actuarially Determined Contribution Rate	2.10%	1.73%	1.39%
<b>Combined</b>			
Actuarial Accrued Liability	\$ 7,916,824	\$ 7,738,258	\$ 7,570,805
Actuarial Value of Assets	<u>4,955,764</u>	<u>4,955,764</u>	<u>4,955,764</u>
Unfunded Actuarial Accrued Liability	2,961,060	2,782,494	2,615,041
Funded Ratio	62.6%	64.0%	65.5%
Actuarially Determined Contribution Rate	38.54%	35.73%	33.17%

**Sensitivity Analysis - Payroll Growth**  
**Hazardous Members**  
(Dollar amounts expressed in thousands)

(1)	Decrease Payroll Growth (2)	Valuation Results (3)	Increase Payroll Growth (4)
Payroll Growth Rate	1.00%	2.00%	3.00%
Inflation Rate	2.50%	2.50%	2.50%
Discount Rate - Retirement	6.50%	6.50%	6.50%
Discount Rate - Insurance	6.50%	6.50%	6.50%
<b>Retirement</b>			
Actuarial Accrued Liability	\$ 6,070,201	\$ 6,070,201	\$ 6,070,201
Actuarial Value of Assets	3,279,623	3,279,623	3,279,623
Unfunded Actuarial Accrued Liability	2,790,578	2,790,578	2,790,578
Funded Ratio	54.0%	54.0%	54.0%
Actuarially Determined Contribution Rate	36.62%	34.00%	31.55%
<b>Insurance</b>			
Actuarial Accrued Liability	\$ 1,668,057	\$ 1,668,057	\$ 1,668,057
Actuarial Value of Assets	1,676,141	1,676,141	1,676,141
Unfunded Actuarial Accrued Liability	(8,084)	(8,084)	(8,084)
Funded Ratio	100.5%	100.5%	100.5%
Actuarially Determined Contribution Rate	1.76%	1.73%	1.72%
<b>Combined</b>			
Actuarial Accrued Liability	\$ 7,738,258	\$ 7,738,258	\$ 7,738,258
Actuarial Value of Assets	4,955,764	4,955,764	4,955,764
Unfunded Actuarial Accrued Liability	2,782,494	2,782,494	2,782,494
Funded Ratio	64.0%	64.0%	64.0%
Actuarially Determined Contribution Rate	38.38%	35.73%	33.27%

**Kentucky Public Pensions Authority**  
**CERS Non-Hazardous Retirement Fund**  
(\$ in Millions)

Fiscal Year Beginning July 1,	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Actuarial Accrued Liability	Funded Ratio (3) / (2)	Employer Contribution	Member Contribution	Covered Payroll	Employer Contribution as % of Covered Payroll	Employer Actuarially Determined Contribution
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
2024	\$ 15,776	\$ 9,212	\$ 6,564	58%	\$ 618	\$ 157	\$ 3,138	19.71%	19.71%
2025	16,108	9,819	6,289	61%	596	160	3,201	18.62%	18.62%
2026	16,414	10,119	6,295	62%	583	163	3,265	17.85%	17.85%
2027	16,702	10,595	6,107	63%	594	166	3,330	17.83%	17.83%
2028	16,971	11,006	5,965	65%	588	170	3,396	17.32%	17.32%
2029	17,224	11,311	5,913	66%	589	173	3,464	17.00%	17.00%
2030	17,462	11,607	5,855	67%	598	177	3,534	16.91%	16.91%
2031	17,688	11,902	5,786	67%	607	180	3,604	16.83%	16.83%
2032	17,906	12,202	5,704	68%	617	184	3,676	16.77%	16.77%
2033	18,118	12,511	5,607	69%	626	187	3,750	16.70%	16.70%
2034	18,327	12,831	5,496	70%	637	191	3,825	16.65%	16.65%
2035	18,548	13,179	5,369	71%	648	195	3,901	16.61%	16.61%
2036	18,772	13,549	5,223	72%	659	199	3,980	16.57%	16.57%
2037	19,004	13,945	5,059	73%	671	203	4,059	16.54%	16.54%
2038	19,251	14,377	4,874	75%	684	207	4,140	16.52%	16.52%
2039	19,517	14,849	4,668	76%	697	211	4,223	16.50%	16.50%
2040	19,805	15,368	4,437	78%	702	215	4,308	16.30%	16.30%
2041	20,119	15,930	4,189	79%	751	220	4,394	17.10%	17.10%
2042	20,460	16,583	3,877	81%	729	224	4,482	16.27%	16.27%
2043	20,833	17,261	3,572	83%	846	229	4,571	18.51%	18.51%
2044	21,238	18,109	3,129	85%	871	233	4,663	18.68%	18.68%
2045	21,677	19,041	2,636	88%	917	238	4,756	19.29%	19.29%
2046	22,152	20,085	2,067	91%	930	243	4,851	19.17%	19.17%
2047	22,664	21,213	1,451	94%	969	247	4,948	19.58%	19.58%
2048	23,215	22,456	759	97%	999	252	5,047	19.80%	19.80%
2049	23,806	23,806	-	100%	214	257	5,148	4.15%	4.15%
2050	24,439	24,439	-	100%	218	263	5,251	4.16%	4.16%
2051	25,114	25,114	-	100%	223	268	5,356	4.16%	4.16%
2052	25,833	25,833	-	100%	227	273	5,463	4.16%	4.16%
2053	26,595	26,595	-	100%	232	279	5,572	4.16%	4.16%

**Notes and assumptions:**

The projection is based on the results of the June 30, 2024 actuarial valuation and assumes that all actuarial assumptions are realized, including the assumed annual asset return of 6.50%.

New active members are assumed to be hired as current active members are assumed to terminate employment or retire.

The total active population is assumed to remain level throughout the entire projection.

Covered payroll is assumed to increase 2% each year throughout the entire projection.

The Board certified contribution rate paid by employers is assumed to be equal to the full actuarially determined contribution rate, except as allowed by

House Bill 362 (passed during the 2018 legislative session), which limits the certified contribution rate to a 12% increase over the prior year rate for the period of July 1, 2018 to June 30, 2028.



**Kentucky Public Pensions Authority**  
**CERS Hazardous Retirement Fund**  
(\$ in Millions)

Fiscal Year Beginning July 1,	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Actuarial Accrued Liability	Funded Ratio (3) / (2)	Employer Contribution	Member Contribution	Covered Payroll	Employer Contribution as % of Covered Payroll	Employer Actuarially Determined Contribution
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
2024	\$ 6,070	\$ 3,280	\$ 2,790	54%	\$ 271	\$ 59	\$ 743	36.49%	36.49%
2025	6,249	3,565	2,684	57%	258	61	758	34.00%	34.00%
2026	6,419	3,741	2,678	58%	254	62	773	32.80%	32.80%
2027	6,584	3,981	2,603	61%	258	63	789	32.66%	32.66%
2028	6,746	4,201	2,545	62%	256	64	804	31.82%	31.82%
2029	6,906	4,389	2,517	64%	256	66	820	31.25%	31.25%
2030	7,067	4,581	2,486	65%	260	67	837	31.07%	31.07%
2031	7,232	4,782	2,450	66%	264	68	854	30.92%	30.92%
2032	7,403	4,995	2,408	68%	268	70	871	30.79%	30.79%
2033	7,582	5,223	2,359	69%	272	71	888	30.67%	30.67%
2034	7,770	5,468	2,302	70%	277	72	906	30.58%	30.58%
2035	7,969	5,730	2,239	72%	282	74	924	30.49%	30.49%
2036	8,175	6,008	2,167	74%	287	75	942	30.40%	30.40%
2037	8,388	6,302	2,086	75%	291	77	961	30.31%	30.31%
2038	8,606	6,611	1,995	77%	296	78	981	30.21%	30.21%
2039	8,826	6,932	1,894	79%	301	80	1,000	30.12%	30.12%
2040	9,051	7,269	1,782	80%	294	82	1,020	28.78%	28.78%
2041	9,282	7,610	1,672	82%	301	83	1,041	28.88%	28.88%
2042	9,520	7,973	1,547	84%	304	85	1,061	28.60%	28.60%
2043	9,767	8,353	1,414	86%	337	87	1,083	31.15%	31.15%
2044	10,022	8,785	1,237	88%	348	88	1,104	31.47%	31.47%
2045	10,284	9,244	1,040	90%	364	90	1,126	32.35%	32.35%
2046	10,551	9,736	815	92%	370	92	1,149	32.21%	32.21%
2047	10,823	10,253	570	95%	385	94	1,172	32.82%	32.82%
2048	11,101	10,804	297	97%	396	96	1,195	33.16%	33.16%
2049	11,385	11,385	-	100%	86	98	1,219	7.03%	7.03%
2050	11,675	11,675	-	100%	88	99	1,244	7.04%	7.04%
2051	11,972	11,972	-	100%	89	101	1,268	7.05%	7.05%
2052	12,276	12,276	-	100%	91	104	1,294	7.06%	7.06%
2053	12,585	12,585	-	100%	93	106	1,320	7.06%	7.06%

**Notes and assumptions:**

The projection is based on the results of the June 30, 2024 actuarial valuation and assumes that all actuarial assumptions are realized, including the assumed annual asset return of 6.50%.

New active members are assumed to be hired as current active members are assumed to terminate employment or retire.

The total active population is assumed to remain level throughout the entire projection.

Covered payroll is assumed to increase 2% each year throughout the entire projection.

The Board certified contribution rate paid by employers is assumed to be equal to the full actuarially determined contribution rate, except as allowed by

House Bill 362 (passed during the 2018 legislative session), which limits the certified contribution rate to a 12% increase over the prior year rate for the period of July 1, 2018 to June 30, 2028.



**Kentucky Public Pensions Authority**  
**CERS Non-Hazardous Insurance Fund**  
(\$ in Millions)

Fiscal Year Beginning July 1,	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Actuarial Accrued Liability	Funded Ratio (3) / (2)	Employer Contribution	Member Contribution	Covered Payroll	Employer Contribution as % of Covered Payroll	Employer Actuarially Determined Contribution
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
2024	\$ 2,901	\$ 3,549	\$ (648)	122%	\$ -	\$ 21	\$ 3,107	0.00%	0.00%
2025	3,009	3,741	(732)	124%	-	22	3,169	0.00%	0.00%
2026	3,109	3,831	(722)	123%	-	24	3,232	0.00%	0.00%
2027	3,201	3,993	(792)	125%	-	25	3,297	0.00%	0.00%
2028	3,284	4,124	(840)	126%	-	27	3,363	0.00%	0.00%
2029	3,360	4,215	(855)	125%	-	29	3,430	0.00%	0.00%
2030	3,428	4,303	(875)	126%	-	30	3,499	0.00%	0.00%
2031	3,489	4,387	(898)	126%	-	31	3,569	0.00%	0.00%
2032	3,545	4,469	(924)	126%	-	33	3,640	0.00%	0.00%
2033	3,599	4,552	(953)	127%	-	34	3,713	0.00%	0.00%
2034	3,652	4,638	(986)	127%	-	36	3,787	0.00%	0.00%
2035	3,706	4,728	(1,022)	128%	-	37	3,863	0.00%	0.00%
2036	3,765	4,826	(1,061)	128%	-	38	3,940	0.00%	0.00%
2037	3,829	4,932	(1,103)	129%	-	39	4,019	0.00%	0.00%
2038	3,898	5,046	(1,148)	130%	-	40	4,099	0.00%	0.00%
2039	3,973	5,169	(1,196)	130%	-	41	4,181	0.00%	0.00%
2040	4,054	5,303	(1,249)	131%	-	42	4,265	0.00%	0.00%
2041	4,142	5,446	(1,304)	132%	-	43	4,350	0.00%	0.00%
2042	4,236	5,599	(1,363)	132%	-	44	4,437	0.00%	0.00%
2043	4,336	5,762	(1,426)	133%	-	45	4,526	0.00%	0.00%
2044	4,443	5,936	(1,493)	134%	-	46	4,616	0.00%	0.00%
2045	4,555	6,120	(1,565)	134%	-	47	4,709	0.00%	0.00%
2046	4,672	6,313	(1,641)	135%	-	48	4,803	0.00%	0.00%
2047	4,792	6,515	(1,723)	136%	-	49	4,899	0.00%	0.00%
2048	4,916	6,727	(1,811)	137%	-	50	4,997	0.00%	0.00%
2049	5,043	6,946	(1,903)	138%	-	51	5,097	0.00%	0.00%
2050	5,172	7,174	(2,002)	139%	-	52	5,199	0.00%	0.00%
2051	5,302	7,409	(2,107)	140%	-	53	5,303	0.00%	0.00%
2052	5,433	7,654	(2,221)	141%	-	54	5,409	0.00%	0.00%
2053	5,566	7,907	(2,341)	142%	-	55	5,517	0.00%	0.00%

**Notes and assumptions:**

The projection is based on the results of the June 30, 2024 actuarial valuation and assumes that all actuarial assumptions are realized, including the assumed annual asset return of 6.50%.

New active members are assumed to be hired as current active members are assumed to terminate employment or retire.

The total active population is assumed to remain level throughout the entire projection.

Covered payroll is assumed to increase 2% each year throughout the entire projection.

The Board certified contribution rate paid by employers is assumed to be equal to the full actuarially determined contribution rate, except as allowed by

House Bill 362 (passed during the 2018 legislative session), which limits the certified contribution rate to a 12% increase over the prior year rate for the period of July 1, 2018 to June 30, 2028.



**Kentucky Public Pensions Authority**  
**CERS Hazardous Insurance Fund**  
(\$ in Millions)

Fiscal Year Beginning July 1,	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Actuarial Accrued Liability	Funded Ratio (3) / (2)	Employer Contribution	Member Contribution	Covered Payroll	Employer Contribution as % of Covered Payroll	Employer Actuarially Determined Contribution
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
2024	\$ 1,668	\$ 1,676	\$ (8)	101%	\$ 16	\$ 5	\$ 739	2.12%	2.12%
2025	1,691	1,740	(49)	103%	13	5	754	1.73%	1.73%
2026	1,709	1,749	(40)	102%	7	6	769	0.95%	0.95%
2027	1,719	1,782	(63)	104%	6	6	785	0.78%	0.78%
2028	1,723	1,796	(73)	104%	2	7	800	0.26%	0.26%
2029	1,723	1,787	(64)	104%	-	7	816	0.00%	0.00%
2030	1,721	1,774	(53)	103%	-	7	833	0.00%	0.00%
2031	1,716	1,757	(41)	102%	-	8	849	0.00%	0.00%
2032	1,707	1,737	(30)	102%	-	8	866	0.00%	0.00%
2033	1,697	1,714	(17)	101%	-	8	884	0.00%	0.00%
2034	1,687	1,691	(4)	100%	-	9	901	0.00%	0.00%
2035	1,676	1,667	9	100%	-	9	919	0.00%	0.00%
2036	1,669	1,645	24	99%	-	9	938	0.00%	0.00%
2037	1,666	1,626	40	98%	-	9	956	0.00%	0.00%
2038	1,666	1,610	56	97%	-	10	976	0.00%	0.00%
2039	1,671	1,597	74	96%	-	10	995	0.00%	0.00%
2040	1,682	1,588	94	94%	-	10	1,015	0.00%	0.00%
2041	1,697	1,583	114	93%	4	10	1,035	0.40%	0.40%
2042	1,717	1,586	131	92%	39	11	1,056	3.65%	3.65%
2043	1,742	1,628	114	94%	37	11	1,077	3.42%	3.42%
2044	1,772	1,674	98	95%	38	11	1,099	3.44%	3.44%
2045	1,806	1,726	80	96%	44	11	1,121	3.92%	3.92%
2046	1,841	1,787	54	97%	44	11	1,143	3.85%	3.85%
2047	1,878	1,851	27	99%	49	12	1,166	4.16%	4.16%
2048	1,915	1,915	-	100%	51	12	1,189	4.31%	4.31%
2049	1,953	1,953	-	100%	7	12	1,213	0.54%	0.54%
2050	1,990	1,990	-	100%	7	12	1,237	0.54%	0.54%
2051	2,027	2,027	-	100%	7	13	1,262	0.54%	0.54%
2052	2,064	2,064	-	100%	7	13	1,287	0.56%	0.56%
2053	2,101	2,101	-	100%	8	13	1,313	0.58%	0.58%

**Notes and assumptions:**

The projection is based on the results of the June 30, 2024 actuarial valuation and assumes that all actuarial assumptions are realized, including the assumed annual asset return of 6.50%.

New active members are assumed to be hired as current active members are assumed to terminate employment or retire.

The total active population is assumed to remain level throughout the entire projection.

Covered payroll is assumed to increase 2% each year throughout the entire projection.

The Board certified contribution rate paid by employers is assumed to be equal to the full actuarially determined contribution rate, except as allowed by

House Bill 362 (passed during the 2018 legislative session), which limits the certified contribution rate to a 12% increase over the prior year rate for the period of July 1, 2018 to June 30, 2028.





November 8, 2024

Mr. Ryan Barrow  
Executive Director  
Kentucky Public Pensions Authority  
1260 Louisville Road  
Frankfort, KY 40601

**Re: Contribution Necessary to Fully Prefund a 1.5% Increase in Retiree Benefits on the Systems Operated by the Kentucky Public Pensions Authority on July 1, 2024**

Dear Mr. Barrow:

The purpose of this letter is to communicate the financial cost if the General Assembly enacts an increase in monthly retirement allowances as permitted under KRS 61.691(2) and KRS 78.5518(2).

As of the June 30, 2024 actuarial valuation, there are no pension funds with a funding level greater than 100%, and therefore, no increase in monthly retirement allowance can be paid under KRS 61.691(2)(b)1 and KRS 78.5518(2)(b)1.

The contribution necessary to fully prefund a 1.5% increase in all monthly retirement allowances paid by the corresponding pension funds as of July 1, 2025 is provided below. The respective appropriations provided below are sufficient and appropriate to fund a 1.5% benefit increase and therefore, the benefit increase would not impact the on-going employer contribution requirement for the pension funds.

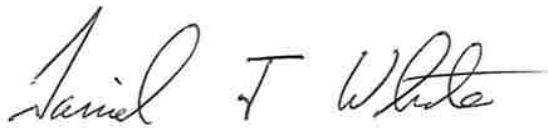
<b>Pension Fund</b>	<b>Appropriation Necessary to Fully Prefund a 1.5% Increase in Retirement Allowances as of July 1, 2025</b>
KERS Non-Hazardous	\$168 million
KERS Hazardous	\$13 million
SPRS	\$12 million
CERS Non-Hazardous	\$140 million
CERS Hazardous	\$59 million

### **Basis of Calculations**

GRS based the calculations and analysis in this letter on the member and financial data provided by KPPA for use in performing the actuarial valuation as of June 30, 2024. Our calculations are based upon assumptions regarding future events, which may or may not materialize. Depending on actual plan experience, actual results could deviate significantly.

All three of the undersigned are members of the American Academy of Actuaries and meet all of the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. In addition, all three are independent of KPPA and are experienced in performing valuations for large public retirement systems. This communication shall not be construed to provide tax advice, legal advice or investment advice.

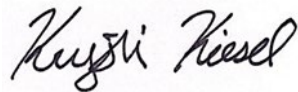
Sincerely,  
**Gabriel, Roeder, Smith & Company**



Daniel J. White, FSA, EA, MAAA  
Senior Consultant



Janie Shaw, ASA, EA, MAAA  
Consultant and Actuary



Krysti Kiesel, ASA, MAAA  
Consultant and Actuary

